



# WISCONSIN ASSOCIATION OF SCHOOL BOARDS

[TABLE OF CONTENTS](#)

## Resolutions

Adopted by

**Delegate  
Assemblies**



*Supporting, Promoting, and Advancing Public Education*

# 2016

# TABLE OF CONTENTS

[RESOLUTION PROCESS](#)

**RESOLUTIONS**

[CHAPTER 1 – GOVERNANCE](#)

**[Board Powers](#)**

- [1.00 Local Fiscal Control](#)
- [1.01 Preserving Powers](#)
- [1.02 Local Accountability and Flexibility](#)
- [1.03 State/Local Partnership](#)

**[Board Authority](#)**

- [1.10 Program Flexibility](#)
- [1.11 Expanded Authority](#)
- [1.12 Site-based Management](#)
- [1.13 Parental Rights and Responsibilities](#)

**[Contracts and Scheduling](#)**

- [1.20 Annual School District Meeting](#)
- [1.21 Private Contracting](#)
- [1.22 Authority to Establish the School Calendar](#)
- [1.23 School Calendar](#)
- [1.24 Days of Instruction](#)
- [1.245 Authority to Schedule Instructional Time](#)
- [1.25 Authority to Schedule Referenda](#)
- [1.26 Authority to Enter into Contracts with Businesses](#)
- [1.27 Textbook Selection](#)

**[District Organization](#)**

- [1.30 District Cooperation](#)
- [1.31 Creation of School Districts](#)

**[School Facilities](#)**

- [1.40 Sinking Funds](#)
- [1.41 Borrowing](#)
- [1.42 Milwaukee Authority](#)
- [1.43 School Building and Borrowing Procedures](#)
- [1.44 Waiver of Performance and Payment Bonds](#)
- [1.45 Use of School Facilities](#)
- [1.46 Liability Insurance](#)
- [1.47 Forced Sale of School District Buildings and Grounds](#)
- [1.48 Referendum Approval to Transfer Public Schools to Private School Operators](#)

**[Elections](#)**

- [1.50 Numbered Seats](#)
- [1.51 Recall of Local Elected Officials](#)
- [1.52 Spring Elections](#)

**TABLE OF CONTENTS**

**TABLE OF CONTENTS**

**Public Communications**

- [1.60 Ellimination/Reduction of Newspaper Notice/Publishing Requirement](#)

**CHAPTER 2 – SCHOOL FINANCE**

**School Finance Policies - General**

- [2.00 Revenue Sources](#)
- [2.01 School Board Policies](#)
- [2.02 School Budgeting](#)
- [2.03 Equity and Fairness](#)
- [2.04 State Taxes](#)
- [2.05 Balanced Tax System](#)
- [2.06 School Funding Formula](#)
- [2.07 Necessary Resources](#)
- [2.08 State Funding](#)

**State Aid Policies – General**

- [2.10 Aids](#)
- [2.11 Direct Aid Payments](#)
- [2.12 State Aid Reduction](#)
- [2.13 State Aids and Strikes](#)
- [2.14 Selective Funding](#)
- [2.15 Statewide Capital Costs](#)
- [2.16 Small But Necessary Schools](#)
- [2.17 Declining Enrollment](#)
- [2.18 School Levy Credit Distribution](#)
- [2.19 Predictable Aid Growth](#)

**Equalization Aids**

- [2.20 Equalization Aids](#)

**Categorical Aids**

- [2.30 State Categorical Aids](#)
- [2.31 Funding for Children with Disabilities](#)
- [2.32 Class Size Reduction Funding](#)
- [2.33 Transportation Aid](#)
- [2.34 Translation Services](#)
- [2.35 Low-Income Categorical Aid](#)

**Revenue Limits**

- [2.40 State Cost Controls](#)
- [2.41 Modification of Revenue Limits](#)
- [2.42 Revenue Limit Flexibility](#)
- [2.43 Low-Revenue Ceiling and Secondary Cost Ceiling Alignment](#)
- [2.44 Revenue Limit Flexibility and Time to Adjust to State Law](#)

**Property Taxes**

- [2.50 Source of Funding](#)
- [2.51 Support Uniformity Clause](#)

- [2.52 Mobile Home Taxation](#)
- [2.53 Computing Tax Levies](#)
- [2.54 Equalized Value Reporting Date](#)
- [2.55 Corrected Levy Provision](#)
- [2.56 Ability to Pay](#)
- [2.57 Property Tax Revenue Recognition](#)
- [2.58 Levy Certification Date](#)

**Federal Aids**

- [2.60 Federal Aids](#)
- [2.61 Medicaid Reimbursement](#)
- [2.62 Flow-Through](#)

**Private School Aids**

- [2.70 Private School Aid](#)
- [2.705 Oppose Private School Aid—Special Education Vouchers](#)
- [2.71 Use of Public Monies](#)
- [2.72 Textbook Loan](#)

**Miscellaneous**

- [2.80 Fiscal Year](#)
- [2.81 Tax Incremental Finance Program](#)
- [2.82 Fines and Forfeitures](#)
- [2.83 Impact Fees](#)
- [2.84 Aid Following Students](#)
- [2.85 Grants](#)
- [2.86 Fees](#)
- [2.87 Single Referendum Question](#)
- [2.88 Trust for the Purchase of Long-Term Fixed Assets](#)

**CHAPTER 3 – EDUCATIONAL PROGRAMS**

**Student Achievement**

- [3.00 Basic Mission](#)
- [3.01 Education Goals](#)
- [3.02 State Standards](#)
- [3.03 Local Leadership](#)
- [3.04 Achievement Gap](#)
- [3.05 Educational Objectives](#)

**Student Assessment**

- [3.10 Student Assessment](#)
- [3.11 Student Assessment Legislation](#)
- [3.115 State Funding of Tests Used for Accountability Purposes](#)
- [3.116 Administration of Certain Required State Assessments](#)
- [3.12 Growth Model Assessment](#)
- [3.13 Uniform State Data](#)
- [3.14 Access to Data Reports](#)
- [3.145 Statewide Student Information System](#)
- [3.15 Competency for Promotion](#)
- [3.16 Competency for Graduation](#)

**TABLE OF CONTENTS**

- [3.17 Elementary and Secondary Education Act \(ESEA\)  
\(formerly know as No Child Left Behind\)](#)
- [3.18 State School Accountability System and ESEA Waiver](#)
- General Curriculum**
  - [3.20 Mandates](#)
  - [3.21 Charter Schools](#)
  - [3.22 Driver's Education](#)
  - [3.23 Flexible Education Options](#)
  - [3.24 Early Childhood Education](#)
  - [3.25 Specialized Educational Services](#)
  - [3.26 Advanced Placement Programs](#)
  - [3.27 Human Growth and Development](#)
  - [3.28 Character Education](#)
  - [3.29 Academic Cooperation](#)
- Classroom Technology**
  - [3.30 Interactive Communications Systems](#)
  - [3.31 Technology in the Classroom](#)
  - [3.32 Educational Technology Initiative](#)
  - [3.33 Online Courses](#)
  - [3.34 Virtual Schools](#)
  - [3.35 Statewide Contracting for Virtual Classes](#)
  - [3.36 CESAs and Virtual Charter Schools](#)
- Special Education**
  - [3.40 General Policy](#)
  - [3.401 Special Education Reform](#)
  - [3.41 IEP-Team Appeals](#)
  - [3.42 Rule and Instructional Review](#)
  - [3.43 Flexibility for Alternatives](#)
  - [3.431 Discipline of Children with Disabilities](#)
  - [3.44 Special Education Grants](#)
  - [3.45 English Language Limitations](#)
  - [3.46 English Language Proficiency](#)
  - [3.47 At-Risk Students](#)
  - [3.48 IDEA](#)
  - [3.481 State Specialty Schools](#)
- Student Transportation**
  - [3.50 General Policy](#)
  - [3.51 Seat Belts](#)
  - [3.52 Bus Drivers](#)
  - [3.53 Pupil Safety](#)
  - [3.54 Transportation Restricted to School Days](#)
  - [3.55 Private School Transportation](#)
- Career Education**
  - [3.60 Career Education Aid](#)
  - [3.61 Industry Instructors](#)

**TABLE OF CONTENTS**

- [3.62 Industry Input](#)
- [3.63 Agency Coordination and Cooperation](#)
- [3.64 Contracting with Technical Colleges](#)
- [3.65 Costs for Technical College Classes](#)
- [3.66 Procedure to Take Technical College Class](#)
- [3.67 Youth Options](#)
- [3.68 Youth Employment](#)
- [3.69 Technical Education and Work-Based Learning Opportunities](#)
- Student Relations**
  - [3.70 General Policy](#)
  - [3.71 Students on School Boards](#)
  - [3.72 Student Rights Policy](#)
  - [3.73 Eliminate Class Rankings](#)
  - [3.74 Student Exchanges](#)
  - [3.75 Student Transfers and Exchanges](#)
  - [3.76 Compulsory School Attendance](#)
  - [3.77 Open Enrollment](#)
  - [3.78 Modify Out-of-State Tuition Payment Statute](#)
- Discipline**
  - [3.80 Removal of Students from Class](#)
  - [3.81 Expulsions](#)
  - [3.82 Home Instruction](#)
  - [3.83 Truancy](#)
- Private Schools**
  - [3.90 Home-Schooling](#)
  - [3.92 School Choice Study](#)
  - [3.93 Students with Disabilities – Milwaukee Parental Choice](#)
- Athletics**
  - [3.95 National Athletic Championships](#)
  - [3.96 Regulation of Performance Enhancing Drugs](#)
  - [3.97 Access to Co-Curricular Activities](#)
- CHAPTER 4 – PERSONNEL**
  - Personnel Policies**
    - [4.00 General Policy](#)
    - [4.01 Management Personnel](#)
    - [4.02 Policies and Practices](#)
    - [4.03 Administrator Qualifications](#)
    - [4.04 Salaries](#)
    - [4.05 Health Care Costs](#)
    - [4.06 Federal Fair Labor Standards Act](#)
    - [4.07 Family and Medical Leave Act Alignment](#)
    - [4.08 Distance Education Personnel Issues](#)
    - [4.09 Grievance Procedures Under 2011 Act 10](#)

**TABLE OF CONTENTS**

**Collective Bargaining**

- [4.10 Negotiations, Strikes and Binding Arbitration](#)
- [4.11 Binding Arbitration Law Changes](#)
- [4.12 Impasse Resolution Procedures](#)
- [4.13 Local District Determination](#)
- [4.14 Award Settlements](#)
- [4.15 Open Negotiations](#)
- [4.16 Regional Bargaining](#)
- [4.165 Negotiations](#)
- [4.17 Assessing Collective Bargaining](#)
- [4.18 Total Compensation Increases](#)
- [4.185 Cast Forward Costing](#)
- [4.19 Health Care Bargaining](#)

**Unemployment Compensation**

- [4.20 Public Employer on UC Council](#)
- [4.21 Eligibility](#)
- [4.22 Vacation Periods](#)

**Retirement Programs**

- [4.30 General Policies](#)
- [4.31 Retirement Bargaining at Local Level](#)
- [4.32 Funding](#)
- [4.321 Soundness](#)
- [4.322 Equity](#)
- [4.33 State Compensation](#)
- [4.34 Early Retirement](#)
- [4.341 Early Retirement Enforcement](#)
- [4.342 Early Retirement Exemption](#)
- [4.35 Retirement Options](#)
- [4.36 Retirement Age](#)
- [4.37 Rehiring Wisconsin Retirement System \(WRS\) Retirees](#)

**Contracts**

- [4.40 Repeal Teacher Contract Law](#)
- [4.41 Repeal of “Populous Counties Teacher Tenure” Statute](#)

**Training**

- [4.50 Performance-based Preservice](#)
- [4.51 Performance-based Assessment](#)
- [4.52 Teacher Training](#)
- [4.53 Teacher Training Process](#)
- [4.54 Continuing Education](#)
- [4.55 Inservice](#)

**Certification/Licensure**

- [4.60 General Policy](#)
- [4.61 Shortages](#)
- [4.62 Temporary Certification](#)
- [4.63 Alternative Certification](#)

**TABLE OF CONTENTS**

- [4.64 Performance-based Licensure](#)
- [4.65 Teacher Competency Exam](#)
- [4.66 Professional Growth](#)
- [4.67 Mentoring Duties](#)
- [4.68 Charter Schools](#)
- [4.69 Revocation](#)

**Retirement/Retention**

- [4.70 Teacher Incentives](#)
- [4.71 Attracting Minority Teachers](#)
- [4.72 Rural School Staff Recruitment and Retention](#)

**Evaluations**

- [4.80 Evaluations](#)
- [4.81 Pay-for-Performance](#)
- [4.82 Educator Effectiveness](#)

**CHAPTER 5 – GOVERNMENT RELATIONS**

**General Policy**

- [5.00 General Policy](#)

**Federal Relations**

- [5.10 General Policy](#)
- [5.11 Education Cabinet Position](#)
- [5.12 National Board of Education](#)
- [5.13 State Concerns Regarding Federal Laws](#)
- [5.14 Federal Legislation](#)
- [5.15 Education Commission of the States](#)
- [5.16 NSBA Membership](#)

**State Relations**

**Department of Public Instruction**

- [5.20 Elected State Superintendent](#)
- [5.21 Eligibility Requirements for State Superintendent](#)
- [5.22 Funds Distribution](#)
- [5.23 Consulting Services](#)
- [5.24 Boundary Appeal Board Decisions](#)

**Higher Education**

- [5.30 Educational Research](#)
- [5.31 Technical College Board Selection](#)
- [5.32 Technical College Funding](#)

**CESA**

- [5.40 General Policy](#)
- [5.41 State Aid to CESAs](#)
- [5.42 Funding CESA](#)
- [5.43 CESA Borrowing](#)
- [5.44 CESA Boundaries](#)

# TABLE OF CONTENTS

## State Policies

- [5.50 Open Public Debate on State Policy](#)
- [5.51 Public Records Law](#)
- [5.52 AIDS](#)
- [5.53 Welfare Benefits](#)
- [5.54 Privacy Protection](#)
- [5.55 Campaign Finance Reform](#)
- [5.56 Telecommunications Services](#)
- [5.57 Cable and Video Services](#)
- [5.58 State Cooperative Purchasing Program](#)
- [5.59 Low-Cost Internet Access](#)

## Energy

- [5.60 Energy Shortages and Schools](#)
- [5.61 Energy Grants and Loans](#)
- [5.62 Energy Awareness](#)
- [5.63 Renewable Energy Projects](#)

## School Board Policies

- [5.70 General Policy](#)
- [5.71 School Board Continuing Education](#)
- [5.72 Sex Role Stereotyping](#)

## CHAPTER 6 – SAFE SCHOOLS/HEALTHY STUDENTS

### Healthy Students

- [6.00 Healthy Students](#)
- [6.01 Prescription Drug Use](#)
- [6.02 Tobacco-free Schools](#)
- [6.03 Drinking Age](#)
- [6.04 Comprehensive School Health](#)
- [6.05 Drug Abuse Programs](#)
- [6.06 Mental Health Supports](#)

### Safe Schools

- [6.10 Societal Issues](#)
- [6.11 Weapon Possession](#)
- [6.12 Healthy Schools](#)
- [6.13 State and Local Responsibility](#)
- [6.14 Environmental Hazards Inspection and Remediation](#)
- [6.15 Juvenile Justice](#)

### Personnel Requirements

- [6.20 Background Checks and Drug Tests of School District Personnel](#)
- [6.21 First Aid Requirement for Coaches](#)
- [6.22 Allow School Board Members to Serve as Volunteer Coaches or Student Advisors](#)

## BYLAWS RELATING TO THE RESOLUTIONS PROCESS

### WASB REGIONS

### INDEX

### WASB BOARD OF DIRECTORS/POLICY & RESOLUTIONS COMMITTEE

# RESOLUTION PROCESS

## RESOLUTION PROCESS



Stu Olson  
WASB President



John Ashley  
Executive Director

After reading the WASB’s stand on a particular issue, board members sometimes ask us how we came up with our position. Although we cannot guarantee that each WASB position will coincide with the personal viewpoint of each Wisconsin school board member, we can assure you that the positions are established through a well-defined and carefully adhered to representative process.

The WASB’s positions on major policy issues are generally decided by WASB’s Delegate Assembly, which meets annually in Milwaukee at the time of the WASB•WASDA•WASBO State Education Convention. The collection of policy positions adopted by WASB Delegate Assemblies throughout the years is found in this book.

### **Policy and Resolutions Committee**

Positions taken by the WASB are subject to a continuous cycle of review. The process begins in September with the first meeting of the WASB Policy and Resolutions Committee. The committee consists of approximately 25 members who are appointed by the WASB president and represent all areas of the state and all types of districts. Each year about one-half of the members are new to the committee.

During the first meeting, committee members review the most recent edition of WASB resolutions. With one eye to the past and one to the future, they examine the book for obsolete opinions which should be deleted, for outdated language which should be revised, and for position statements that have not yet been included but which should be brought before the membership for deliberation in light of current legislation or other circumstances.

### **District Input**

During its deliberations in the fall, the committee receives input on significant policy issues from a number of sources. In addition to resolution suggestions from WASB member boards, the committee reviews issues and initiatives which the governor, legislators, state agency officials and others identify as needing to be addressed. The committee also receives member input at the fall regional meetings.

Proposals for resolutions to be considered by the WASB Delegate Assembly may be submitted by any member district board to the WASB on or before the preceding Sept. 15. The WASB By-Laws provide for these member suggestions, which are considered by the WASB Policy and Resolutions Committee. Member boards may also make informal suggestions to the Policy and Resolutions Committee member from their WASB region.

### **Fine-tuning the Resolutions**

During the committee’s second meeting in November, all of this material is reviewed and the selection process begins: What positions will be proposed in resolutions brought before the Delegate Assembly in January? The committee decides what the final resolutions will be, keeping in mind what can reasonably be dealt with in one session at the convention. (Delegates can introduce emergency resolutions during the Delegate Assembly, but only after the committee’s resolutions are considered and only if two-thirds of the Delegates vote to consider the resolution.)

The final decision about what become the WASB’s positions rests with the Delegate Assembly, which is comprised of one representative from each WASB member school board and CESA board of control. From this completed cycle comes a new version of the WASB resolutions.

## RESOLUTION PROCESS

### Exceptions

Two exceptions to this process may produce official WASB positions. If an opinion is needed which cannot be discerned from the WASB resolutions and which cannot wait until the next Delegate Assembly, the WASB Board of Directors may act to determine a policy. The WASB By-Laws also provide for the convening of a special Delegate Assembly. That provision has been used once in recent WASB history to address proposed legislation that resulted in the state's mediation-arbitration law.

### Review the Resolutions

Copies of Resolutions Adopted by Delegate Assemblies are distributed after each revision to school board presidents, delegates, district administrators and CESA administrators. They are also available at the annual convention and from the WASB offices.

As you are reviewing the resolutions, please note that the numbers in parenthesis following a resolution indicate the year and resolution number when the resolution was adopted and amended (if applicable).

We invite your review of the Resolutions Adopted by Delegate Assemblies and encourage you to write or call the WASB's Madison office should you have questions or desire further information about the WASB's positions.

## GOVERNANCE

# CHAPTER 1 — GOVERNANCE

### BOARD POWERS

#### 1.00 Local Fiscal Control

The WASB believes that the locally elected school board should have control of its local fiscal affairs and, within broad state guidelines, be allowed to manage its affairs with provision for interdistrict cooperation. The WASB opposes constitutional amendments that undermine the fiscal authority of local elected officials, diminish the role of citizens in the local decision-making process, and hinder the ability of Wisconsin public school boards to address the changing needs of their students. (2005-1)(2010-1)

#### 1.01 Preserving Powers

The WASB supports retaining and preserving the power and duty of locally elected school boards to oversee public education. (2001-2)(2010-1)

##### (a) "Parent Trigger" Laws

The WASB opposes measures (such as so-called "parent trigger" laws) which allow parents, through a petition process, to lessen school board oversight and control of public schools that fail to meet certain performance criteria and, in some cases, allow parents to hand management of those schools over to private charter school management companies or to offer affected students private school vouchers, on the basis that such laws usurp the responsibility and authority of locally elected school boards to oversee the operation of local public school districts. (2013-7)

##### (b) Recovery School Districts

The WASB opposes the creation in Wisconsin of a recovery school district or a similar state-level authority designed to take over and attempt to improve the performance of low-performing public schools. (2014-11)

#### 1.02 Local Accountability and Flexibility

The WASB subscribes to the belief that the prime purpose of locally elected school boards is to conceive and implement school programs designed to serve the local students, consistent

with local needs, state goals and national programs. The accountability shall reside with the local school districts. (2010-1)

##### (a) Accountability

The WASB supports accountability and public disclosure of school district compliance with state educational goals for student achievement. The WASB supports a compliance procedure which provides for the school district development of a plan to correct any deficiencies in student performance. The WASB opposes legislation which may result in the removal of an elected school board and/or usurping of responsibility and authority for the operations of the school district. (1989-7)(1995-9)

##### (b) Flexibility

The WASB supports legislation which provides alternatives and flexibility to school boards to meet state and federal requirements and standards relating to educational programs and district operations. (1990-9)

##### (c) Waivers

The WASB supports the right of school boards to waive statutory mandates unless the DPI can demonstrate that the board's decision is without justification. (1999-11)

#### 1.03 State/Local Partnership

The WASB supports efforts to ensure excellence in education, recognizing the unique state/local partnership which has placed Wisconsin among public education's lighthouse states. (1985-4)

### BOARD AUTHORITY

#### 1.10 Program Flexibility

The WASB supports proposals which would eliminate obsolete and restrictive program requirements in the statutes and administrative rules. The WASB supports repeal of administrative regulations that do not allow local districts to determine the methods to carry out educational initiatives and requirements. (1987-5)

**GOVERNANCE**

- 1.11 Expanded Authority**  
The WASB supports legislation which would broaden the latitude and authority of school districts to take actions that are in accord with the purposes for which school districts were established, provided that such actions are not inconsistent with, in conflict with or preempted by any law. **(1981-18)**
- 1.12 Site-based Management**  
The WASB supports greater involvement at the school site of staff, parents, community and students when appropriate in education decision-making. Local school board policies and strategic plans should guide site-based decision-making. Any site-based management plan adopted rests upon a decision by the school board. **(1993-2)**
- 1.13 Parental Rights and Responsibilities**  
The WASB supports school districts working with their communities and in partnership with parents/guardians to determine how to best educate their children. However, the WASB opposes parental rights legislation that would usurp local control of education. **(1997-11)**

- (a) Modified School Calendar Models**  
The WASB supports removing the current barriers to modified school year calendars (including year-round schooling models) as a way to increase student achievement. The WASB recommends that a state model for funding such modified school year calendar approaches be developed by the Department of Public Instruction, the Legislature and school board representative. **(2013-12)**
- (b) School Start Date Waivers and Pupil Transportation—AP and IB Programming**  
Barring a repeal of the existing September 1 school start mandate, the WASB encourages the DPI to amend its administrative rules to allow waivers from the September 1 start date to school boards that enroll significant percentages of 11<sup>th</sup> and 12<sup>th</sup> grade students in Advanced Placement (AP) programming as it does with respect to International Baccalaureate (IB) programming. The WASB further encourages the DPI to allow all schools within such a district a start date waiver if the school district operates one schedule of busses for transporting all K-12 students. **(2015-02)**
- (c) School Start Date Waivers and Pupil Transportation—Alignment of Public and Private School Calendars**  
The WASB encourages the DPI to grant a start date waiver to every school district that has been unable to reach agreements to align the school year start date with private and parochial schools for which the district provides pupil transportation. **(2015-02)**

**CONTRACTS AND SCHEDULING**

- 1.20 Annual School District Meeting**  
The WASB supports legislation to modify the annual school district meeting laws to provide that:
  - (a)** The school board, rather than the annual meeting, be authorized to set the school tax levy following the budget hearing at the annual meeting. **(1987-15)**
  - (b)** Allow districts to hold their annual meetings from May 15 to October 31. **(2001-4)**
- 1.21 Private Contracting**  
The WASB supports legislation clarifying the authority of school boards to contract with private agencies for instructional services if the instruction is provided by DPI-approved instructors. **(1986-2)**
- 1.22 Authority to Establish the School Calendar**  
The WASB supports local school boards having sole authority to establish the school calendar and the number of contract days, and supports repealing existing state statutes restricting the school start date. **(1997-9)(2000-1)(2001-3)(2014-12)**

- 1.23 School Calendar**  
The WASB membership supports any legislation that would provide that the school calendar be designated as a non-bargainable item in collective bargaining between school boards and their employees. **(1985-1)**
- 1.24 Days of Instruction**  
The WASB supports legislation to allow local districts the maximum latitude in determining the number of days of direct pupil instruction using the hours required under current law, and in determining what constitutes a day of school. The WASB further supports legislation to repeal the existing statutory provisions governing the number of school days required under current law, and supports legislation to allow districts

**GOVERNANCE**

- to be governed only by the hours of direct pupil instruction required under current law. **(2005-14)(2014-6)**
- (a) 190 Days**  
The WASB supports the position that all districts make every effort to provide for 190 days or the appropriate equivalent number of clock hours of instruction. **(1992-1)(1995-1)**
- (b)** The WASB supports legislation that would allow school districts to require school days to be made up when canceled without having to bargain this decision with employees. **(1999-9)**
- 1.245 Authority to Schedule Instructional Time**  
The WASB opposes legislative efforts to mandate the particular amount of instructional time in each school day that must be allocated to particular subject areas. **(2014-ER)**
- 1.25 Authority to Schedule Referenda**  
The WASB opposes limits on scheduling referenda. **(2000-4)**
- 1.26 Authority to Enter into Contracts with Businesses**  
The WASB opposes state limits on the use of exclusivity contracts, licensing, advertising contracts and other fundraising agreements with businesses. **(2000-8)**
- 1.27 Textbook Selection**  
The WASB opposes legislation which provides for purchase or selection of textbooks or other instructional materials by any authority other than the local school board. **(1988-11)**

- (a)** approved by the school board(s) in the affected school district(s), and
- (b)** approved by a majority of the voters at a referendum in each of the affected school districts. **(1996-4)(2015-01)**

**SCHOOL FACILITIES**

- 1.40 Sinking Funds**  
The WASB supports a phase-in of a limited amount of state aids for school construction sinking funds established by a school board to be treated as part of the debt service formula provided the sinking fund is created for a specific purpose and for a limited duration. **(1995-1)**
- 1.41 Borrowing**  
The WASB supports increasing the amount of funds which a district may borrow from the state trust fund for purposes of school construction and modernization. **(1995-1)**
- 1.42 Milwaukee Authority**  
The WASB supports legislation to allow Milwaukee public schools the same taxing and borrowing authority as other school districts. **(1989-6)(1995-1)**
- 1.43 School Building and Borrowing Procedures**  
The WASB supports legislation establishing common policies and requirements applicable to all local governments regarding financing and constructing facilities. **(1993-3)**
- 1.44 Waiver of Performance and Payment Bonds**  
The WASB supports the option for school boards to waive contractors' performance and payment bond requirement. **(1997-7)**

**DISTRICT ORGANIZATION**

- 1.30 District Cooperation**  
The WASB supports incentives for districts to reduce per pupil expenditures through consolidation, business partnerships, distance learning and jointly operated programs, but it opposes legislatively created district reorganization. **(1985-13)(1994-1)(1995-8)**
- 1.31 Creation of School Districts**  
The WASB supports a process for the creation of school districts only if the action to create a new district is:

- 1.45 Use of School Facilities**  
The WASB supports the concept of community use of school facilities with the provision that any legislation which may be enacted to finance a community education program must provide that the local school district board approve the program's plan and be named the fiscal agent for the plan. **(1981-13)**
- 1.46 Liability Insurance**  
The WASB supports federal and state legislation that will limit the liability exposure of school boards and school districts to ensure the availability of liability insurance to stabilize costs. **(1986-8)**



GOVERNANCE

**1.47 Forced Sale of School District Buildings and Grounds**

The WASB supports maintaining locally elected school board decision-making regarding the use of school district facilities and opposes legislation mandating that districts must sell or lease vacant or "underutilized" school buildings and grounds. (2014-9)

**1.48 Referendum Approval to Transfer Public Schools to Private School Operators**

The WASB supports legislation to require that a school district's voters must give their approval at a referendum vote before the operation, management and/or control of any district school may be transferred to any entity other than by the locally elected school board of the district. (2016-2)

**ELECTIONS**

**1.50 Numbered Seats**

The WASB opposes legislation requiring numbered seats on local school boards for purposes of electing board members. (1973-11)(1995-15)

**1.51 Recall of Local Elected Officials**

The WASB supports changes in §9.10, *Wis. Stats.*, relating to recall of elected officials, in order to appropriately narrow permissive reasons for recalling school board members and other elected officials to illegal or immoral activities. (2003-18)

**1.52 Spring Elections**

The WASB supports legislation requiring the election of school board members in non-partisan elections during the spring with other non-partisan officeholders. (2010-13)

**PUBLIC COMMUNICATIONS**

**1.60 Elimination/Reduction of Newspaper Notice/Publishing Requirements**

The WASB supports legislation allowing school districts to publish statutorily-required notices electronically on the school district website and other social media maintained by the school district in lieu of publishing these notices in newspapers. (2016-13)

SCHOOL FINANCE

**CHAPTER 2 — SCHOOL FINANCE**

**SCHOOL FINANCE POLICIES — GENERAL**

**2.00 Revenue Sources**

The WASB supports a school finance system which includes a combination of federal, state and local revenues to fund the operations of the public elementary and secondary school districts in Wisconsin. The WASB opposes a system of full state funding of the costs of operating the public elementary and secondary school districts. (1991-16)

**2.01 School Board Policies**

The WASB supports a school finance system that requires the school board to determine the expenditure and revenue policies of the school district. (1991-16)

**2.02 School Budgeting**

The WASB opposes funding proposals that would require school districts to designate a certain percentage of expenditures in specific budget categories. (2007-2)

- (a) The WASB opposes any legislative or regulatory efforts to limit or to dictate the level of the general fund balances that a local school district must maintain. (2014-10)

**2.03 Equity and Fairness**

The WASB supports a school finance system that is fair and equitable to all taxpayers and students irrespective of their school district of residence. (1991-16)

**2.04 State Taxes**

The WASB supports new state revenues, including sales and income taxes, and proposals to broaden the base of state tax programs in order to provide state revenues to school districts consistent with WASB policies. The WASB supports state general purpose revenues as the principal source of state school aids, rather than a segregated state tax source. (1991-16)

**2.05 Balanced Tax System**

The WASB recommends developing a well-balanced tax system that lowers Wisconsin's heavy reliance on the income and property taxes while maintaining the current two-thirds funding commitment for schools and properly funding existing mandates. (2003-10)

**2.06 School Funding Formula**

The WASB supports changes in the school funding formula consistent with the following:

- (a) Formula changes must address issues raised by the state Supreme Court *Vincent v. Voight* decision — adequate state resources must be provided for low-income, special education and bilingual students;
- (b) Local school boards must be given the authority to increase or decrease local tax levies without affecting state revenue payments;
- (c) Revisions in the school finance formula must give weight to equity issues, (including, but not limited to, efforts to provide equal educational opportunities for all children by channeling greater resources to disadvantaged or at-risk children to address narrow achievement gaps), issues of local control and all aspects of the current formula must be reviewed and revised; (2013-2)
- (d) Local school boards must have the flexibility to establish a fund balance consistent with sound accounting practices and to avoid short-term borrowing; and
- (e) If a foundation plan is considered, the following benchmarks must be met:
  - ◆ It must be established at a sufficient level which is based on the actual cost of a sound, basic education as mandated by the state standards;
  - ◆ The foundation must rise annually in consideration of the Consumer Price Index and regional cost-of-living differences;

**SCHOOL FINANCE**

- ◆ Equity and local control factors must be considered;
- ◆ Debt service should be outside of the foundation and locally controlled by the school board unless there is a desire for a local board to utilize state funding to partially offset costs of construction; and
- ◆ The foundation amount should not be able to be utilized as a voucher. (2004-3)

**2.07 Necessary Resources**  
The WASB will work with groups in Wisconsin to support necessary resources for schools, with programs and needs defined by quality research, to enable all students to meet Wisconsin's instructional standards. (2007-1)(2010-2)

**2.08 State Funding**  
The WASB supports a state commitment to provide two-thirds funding of state-wide school costs, provide at least 80 percent of direct aid to schools in the form of equalization aids, and ensure that school districts receive state budget information and state aid payments in a timely manner. (2008-1)(2009-7)

**STATE AID POLICIES — GENERAL**

**2.10 Aids**  
The WASB supports state funding of school districts, through a combination of equalization and categorical aids, of at least 66 percent of the comprehensive costs of elementary and secondary education in Wisconsin. (1991-16)(1997-2)

**2.11 Direct Aid Payments**  
The WASB supports state aids paid directly to school districts. The WASB opposes the conversion of state aid funds into state tax credits. (1991-16)

**2.12 State Aid Reduction**  
The WASB supports legislation establishing a process for handling necessary cutbacks in state aids to school districts resulting from unexpected state revenue shortfalls.

- (a) **Cash Flow**  
Reduction in state school aids should minimize the impact on school district cash flow.

(b) **Levy Certification Extension**  
Provision should be made for extension of levy certification deadlines.

(c) **Full Aid Payments**  
School districts should receive full aids as originally authorized by the Legislature, if the state revenue situation permits.

(d) **Legislative Authorization for Reductions**  
No aid reductions would be implemented without legislative authorization.

(e) **Reductions in General Aids**  
Reductions in general aids should reflect basic equalization policies.

(f) **Factors to Consider for Aid Reduction**  
The process should take into consideration the local school district's normal cash flow situation and budgeting process.

(g) **Enhance Flexibility**  
No reductions in state support for school districts should be enacted without concurrent relief in school district mandates, including binding arbitration, and an increase in flexibility being granted to meet school district operational needs. (1991-16)

**2.13 State Aids and Strikes**  
The WASB supports legislation which will allow the state superintendent to pay aids to a school district on a minimum statutory number of days if the cause is a strike by school employees or some other cause beyond the control of the school board. (1991-16)

**2.14 Selective Funding**  
The WASB supports state-funded programs, including grants for pilot projects, which are available to all school districts which qualify for the program. The WASB opposes proposals to direct state funding to a single or select group of districts. (1991-16)

**2.15 Statewide Capital Costs**  
The WASB supports two-thirds state funding of capital projects. (2000-3)

**2.16 Small But Necessary Schools**  
The WASB supports special initiatives at the state level to help small school districts remain fiscally viable and create a separate fund for a state aid for an enrollment sparsity factor. (1999-12)(2005-5)

**SCHOOL FINANCE**

(a) **Sparsity Aid**  
The WASB supports providing sparsity aid based on enrollment size and population density (students per square mile), without regard to the percentage of the district's enrollment that is eligible for free- and reduced-price lunch, provided that, if any formula changes are made, additional funding should be provided to maintain sparsity aid payments to districts that are currently eligible. (2012-2)

(b) **Sliding Scale Sparsity Aid**  
The WASB supports legislation creating a separate allotment, regardless of membership, within the sparsity aid program for districts with fewer than five members per square mile with per pupil aid amounts to be paid on a sliding scale such that lower enrollment districts would receive greater amounts per pupil than higher enrollment districts. (2016-8)

**2.17 Declining Enrollment**  
The WASB supports legislation to alleviate the funding effects on school districts with declining enrollment. (2001-8)

**2.18 School Levy Credit Distribution**  
The WASB supports a legislative package that discontinues the School Levy Credit and First Dollar Credit and reallocates those dollars to equalization aids, uses student poverty as a factor in the equalization aid formula, and provides a minimum amount of state aid for every student. (2003-8)(2009-6)(2011-4)

**2.19 Predictable Aid Growth**  
The WASB supports legislation to increase state equalization aids and per-pupil adjustments to revenue limits by a predictable percentage each year. (2011-6)

**EQUALIZATION AIDS**

**2.20 Equalization Aids**  
The WASB supports the concept of the state ensuring, through an equalization aids program, basic and equal educational opportunities for all students enrolled in public elementary and

secondary school districts. The WASB supports the following policies relating to equalization aids:

(a) **Equalization Aids Distribution**  
State funds for annual distribution to school districts through the equalization aids formula should equal at least 80 percent of the total state appropriations for direct school aids. (1991-16)(2009-7)

(b) **Factors for Computing Equalization Aid**  
Prior year school district equalized valuation; a three-year rolling average of student enrollment or prior year enrollment, whichever is greater; and prior year cost of operations used as factors in computing a district's equalization aid entitlement. (1991-16)(2005-10)

(c) **State Aid Proration**  
Provision for state aid on a prorated basis for students of any age who are enrolled in an educational program approved by the Department of Public Instruction. (1991-16)

(d) **Aid Payment Schedule**  
Payment of equalization aids in installments of 10 percent in August, September, January and February, and 15 percent in October, November, December and June. (1991-16)

(e) **Credit Enhancement Guarantee**  
A state guarantee of repayment of a school district's short-term borrowing, to be secured by anticipated state aid payments, to enhance a district's credit standing. (1996-6)

(f) **Per Capita Income and Cost-of-Living Factors**  
Prior year per capita income and cost of living as an additional factor of the general school aid formula. (1991-16)

(g) **Chapter 220**  
The WASB supports the creation of a separate state appropriation, which fully funds the voluntary school integration program (Chapter 220). Increases in the appropriation should be fully funded by the state in a manner which does not erode the current level of equalization aid available to all school districts. (1992-7)(1996-2)

**SCHOOL FINANCE**

- (h) **Additional Needs Students**  
The WASB supports providing supplemental levels of funding for students with additional needs. (1995-6)
- (i) **Capital Costs**  
The WASB supports school districts having the option of either including or excluding from the state aid formula any costs associated with capital facility, site, and equipment improvements. (1999-17)
- (j) **Full Funding for 4-Year-Old Kindergarten**  
The WASB supports legislation that would allow districts to count 4-year-old kindergarten pupils on a full-time equivalency basis according to the number of hours they are in school. (1999-13)
- (k) **Permanent Funding for 4-Year-Old Kindergarten**  
The WASB supports permanent funding for 4-year-old kindergarten. (2002-6)
- (l) **Timely Aid Payments**  
The WASB supports all school aid payments being made in the same fiscal year to which they apply. (2000-9)
- (m) **State Aid Formula Adjustment**  
The WASB supports the adjustment of the state aid formula so that school districts whose property values are rising well above the state average will not lose state aid as a result of property value increases. (2002-5)
- (n) **Full-Time Equivalency for All Students**  
The WASB supports funding, on a full-time equivalency (FTE) basis for the purposes of state equalization aids and revenues, for all students served by the district. (2005-11)
- (o) **After-School or Extended-Day Education**  
The WASB supports an additional aided pupil count equivalent to the summer school count for after-school and extended-day educational programs. (2005-12)
- (p) **Secondary Cost Ceiling Increase**  
The WASB supports adding a portion of the school levy credit to general school aids to increase the secondary cost ceiling. (2008-6)

- (q) **Student Poverty**  
The WASB supports using student poverty as a factor in the state equalization aid formula. (2011-5)
- (r) **Supplemental Aid to Districts with Significant Tax Exempt Lands**  
The WASB supports legislation to provide additional state assistance or relief, such as supplemental aid, to those school districts where a given percentage of the acreage of real property in the school district is exempt from full property taxation (e.g., owned or held in trust by a federally recognized American Indian tribe, owned by the county, state or federal government or taxed as forest croplands or managed forest lands). The WASB supports increasing the appropriation for such supplemental aid as additional districts become eligible for this aid so that supplemental aid payments to existing recipient districts are not reduced. (2013-8)
- (s) **Restore Two-Thirds State Funding and Increase Primary Guarantee Value per Member**  
The WASB supports increasing the primary guaranteed value per member in the general aid funding formula to \$3 million each year and restoring a statutory commitment to fund two-thirds of school costs each year. (2016-7)

**CATEGORICAL AIDS**

- 2.30 **State Categorical Aids**  
The WASB supports a school finance system which includes state categorical funding of grant programs and other special or targeted programs. State funds appropriated annually for categorical programs should not exceed 20 percent of the total amount of state aids (equalization and categorical aids) for all school districts. (1991-16)(2009-7)  
The WASB supports the following policies relating to state categorical aids:
  - (a) **Use of Categorical Aids**  
Categorical aids as a method of funding state mandated programs, incentive grants and other targeted programs. (1991-16)
  - (b) **Payment of Categorical Aids**  
Payment of categorical aids on a timely and current basis during the fiscal year. (1991-16)

**SCHOOL FINANCE**

- (c) **Sunsets**  
The WASB supports requiring the reauthorization of categorical grant programs on a biennial basis. (1995-14)
- (d) School districts should have the maximum flexibility to expend categorical aids. (2005-7)
- 2.31 **Funding for Children with Disabilities**  
The WASB supports increasing the special education categorical aid reimbursement level to not less than 33 percent of prior year eligible costs and maintaining funding at not less than this percentage each year thereafter. The WASB further supports the following provisions related to funding for children with disabilities: (2016-6)
  - (a) Funding that follows the student rather than being targeted to the district.
  - (b) Full federal and state funding for students living in rehabilitation centers and foster homes within the school boundaries.
  - (c) Full federal and state aid for mandated special education transportation costs.
  - (d) Full state funding for the cost of assistance to students required by law, which is not related to a child's education, including but not limited to nursing assistance, interpreters, auxiliary mechanical devices, physical therapy, psychological evaluations and programming and individualized behavior modification programming.
  - (e) Increases in state and federal resources for serving severely emotionally disturbed students. (1995-13)(05-3)
  - (f) Streamlined processes for settling special education disputes to minimize legal costs. (1999-6)
  - (g) Limitations on legal fees school districts are required to pay attorneys for pupils who prevail in special education disputes. (1999-6)
  - (h) The WASB supports the use of federal, state and local resources in a collaborative manner to support transition programs for students with disabilities to achieve better employment and postsecondary opportunities for these students. (2004-17)

- (i) The WASB supports full state funding for children with high cost/low incidence disabilities, ensuring that the additional resources come from increasing the current special education appropriation. (1995-11)(1999-1)(2001-9)
- (j) The WASB supports full state and federal government funding of services provided by cooperative public agencies for students with the most severe disabilities. (2008-8)
- 2.32 **Class Size Reduction Funding**  
The WASB supports state and federal categorical funds for K-3 class size reduction, such as the Wisconsin Student Achievement Guarantee in Education (SAGE) program. (2002-12)
  - (a) The WASB supports legislation to give school districts the flexibility to implement the student achievement guarantee in education (SAGE) program in a manner that preserves lower class sizes, but allows for greater local control. (2008-9)
  - (b) The WASB supports legislation to authorize the periodic reopening of contract applications under the Student Achievement Guarantee in Education (SAGE) program to allow participation in the SAGE program by additional schools, including charter schools authorized by school boards. (2009-10)
  - (c) **Student Achievement Guarantee in Education Program (SAGE)**  
The WASB supports legislation to shift the emphasis of the Student Achievement Guarantee in Education (SAGE) Program from class-size reduction to achievement-gap reduction. (2015-15)

- 2.33 **Transportation Aid**  
The WASB supports the continuation of the transportation categorical aid with the added provision for periodic adjustments in the aid amounts to maintain the relationship between the level of aids and the statewide average cost of providing transportation. Additionally, school transportation categorical aids should be funded from the state's segregated transportation fund. (1985-3)(2005-04)

**SCHOOL FINANCE**

- (a) Parent Transportation Contracts**  
The WASB supports allowing parent transportation contracts to be determined on a per residence basis with parents reimbursed for the farthest distance necessary to transport a student. (2007-7)
  - (b) Motor Vehicle Fuel Tax Exemption**  
The WASB supports creating an exemption from the state motor vehicle fuel tax for fuel sold to school districts and transportation contractors when used for school-related purposes. (2008-10)
- 2.34 Translation Services**  
The WASB supports legislation providing state funding of translation services to enable districts to provide appropriate communication with families lacking English proficiency. Such state funding should be available to districts regardless of the number of students and families lacking English proficiency. (2009-2)
- 2.35 Low-Income Categorical Aid**  
The WASB supports creation of a categorical aid for low-income pupils to fund specific strategies designed to close the achievement gap. (2009-8)
- (a) High Poverty Aid**  
The WASB supports legislation allowing each local school district eligible to receive high poverty aid to elect whether it will receive such aid as a general aid subject to the revenue limits or as a categorical aid to be received outside the revenue limits. (2010-4)

**REVENUE LIMITS**

- 2.40 State Cost Controls**  
The WASB is opposed to legislation which would permanently limit school district expenditure or tax levy increases to specified annual rates. The WASB believes any constraints should apply to all units of government. (1992-13)(2010-6)
- (a) Additional Revenue Limitations**  
The WASB opposes any additional limitations on school revenues that will force decreases in revenue to public school districts. This includes, but is not limited to: freezing property tax levies; creating a moratorium on school district referenda;

- delaying payments to school districts; and adopting a constitutional regulation of school finance. (2002-18)(2005-1)
- 2.41 Modification of Revenue Limits**  
The WASB supports legislation altering the revenue cap to allow for the needs of individual districts with respect to the requirements of their programs, including: (1994-11)(1995-3)
- (a)** Elimination of the revenue caps if the state fails to meet the two-thirds funding commitment by 1996-97 and thereafter. (1995-3)
  - (b)** Allow districts that are spending under the median to use the state median revenue limit base per pupil or CPI-U, whichever is greater, to calculate the allowable increase. (1995-3)
  - (c)** Exempt from the revenue limit any revenue used for debt service that is borrowed under statutory authority that does not require a referendum. (1995-3)(1996-10)  
  
The WASB supports the elimination of debt service from the revenue caps. (2000-2)
  - (d)** Exempt the revenue for operating and personnel expenses which are incurred due to the construction of a new facility, or significant building addition. (1995-3)
  - (e)** Recalculate the base for the revenue cap to incorporate any changes in equalization and categorical aids following the increase in state commitment to two-thirds. (1995-3)
  - (f)** Exempt consolidation aid. (1995-3)
  - (g)** Allow the carryover of any unused revenue authority. (1995-3)(1996-10)
  - (h)** Include summer school membership for each of the years used in the computation of the revenue cap. (1995-17)
  - (i)** The WASB supports legislation to provide that a district's revenue limit would be determined prior to the start of the district's fiscal year. In addition, the WASB supports allowing each school district with declining enrollment to use a five-year rolling average of enrollment based on enrollment data from the previous five fiscal years to calculate its annual revenue limit, allowing each school

**SCHOOL FINANCE**

- district with increasing or stable enrollment to use a three-year rolling average of enrollment based on enrollment data from the previous three fiscal years to calculate its annual revenue limit, and allowing a district to apply to the Department of Public Instruction for emergency aid or revenue flexibility. (1996-10)(1998-11)(2003-7)(2012-06)
  - (j)** Exempt state-imposed increases in unfunded retirement liabilities. (1997-5)
  - (k)** Exempt the revenue for municipally imposed improvements. (1997-5)
  - (l)** Exempt expenses for energy savings audits. (1998-11)
  - (m)** Exempt computer hardware and software, distance learning equipment and related staff development expenses from the revenue limits. (1998-11)
  - (n)** Exempt expenses for the Student Achievement Guarantee in Education (SAGE) program from the revenue limits. (1998-11)
  - (o)** The WASB supports fair compensation for teachers as determined through local negotiations. Any alteration or elimination of the QEO legislation must also be accompanied by a similar alteration or elimination of the revenue limits, modifications to the mediation-arbitration law and changes in state funding to ensure that every child in the local school district has access to an adequately funded public education. (1998-11)(2005-6)
  - (p)** Exempt the difference between the statutory special education target reimbursement rate of 63 percent and the current reimbursement amount received from the state. (1999-5)
  - (q)** The WASB supports allowing the annual increase in a public school district's prior fiscal year expenditures for special education not funded by state categorical aid and federal aid to be exempt from revenue limits. (2009-3) (2012-04)
  - (r)** The WASB supports allowing districts to levy taxes outside of revenue limits for per-pupil expenditures for transportation above the state average per-pupil expenditure for transportation as well as for increases in fuel and utility costs and costs for energy conservation efforts, including those which involve capital maintenance. (2007-4) (2009-4) (2012-05)
  - (s)** The WASB supports exempting the costs of school security measures from revenue limits. (2008-2)
  - (t)** The WASB supports creating an exemption for revenue limits not to exceed two percent of a district's allowable revenue for necessary capital maintenance expenses. (2009-5)
  - (u)** The WASB supports legislation to increase per pupil revenue limits statewide by a dollar amount aligned to the percentage increase, if any, in CPI-U as identified in 2011 Wisconsin Act 10 for purposes of bargaining changes in total base wages for represented positions, applied to the statewide average revenue limit authority per pupil. (2012-3)
  - (v)** The WASB supports exempting from revenue limits any monies appropriated pursuant to the capital expansion fund statute for the purpose of maintenance of school facilities. (2013-3)
  - (w)** The WASB supports legislation to implement a sliding scale formula factor multiplier to increase the membership of districts for revenue limit purposes. (2016-9)
- 2.42 Revenue Limit Flexibility**  
The WASB supports allowing school boards to increase their local tax levies on a per pupil basis above the state limits by not more than two percent of the statewide average cost per pupil. (2001-6)
- 2.43 Low-Revenue Ceiling and Secondary Cost Ceiling Alignment**  
The WASB recommends that the minimum revenue cap (or low-revenue ceiling) be increased to 100 percent of the prior year statewide average shared cost per member, that the low-revenue ceiling be equal to the secondary cost ceiling, and that both the secondary cost ceiling and the low-revenue ceiling be adjusted annually. (2003-5)(2009-9)

**SCHOOL FINANCE**

**2.44 Revenue Limit Flexibility and Time to Adjust to State Law Changes**

When changes are made in state law that significantly modify school operations or require changes in board policies, the WASB supports allowing school districts to increase their revenue limit by an amount needed to implement such law changes. The WASB also urges state lawmakers to provide for delayed effective dates or delayed implementation dates for those statutory changes. (2016-1)

**PROPERTY TAXES**

**2.50 Source of Funding**

The WASB supports the property tax as one of the sources of funding the public elementary and secondary schools.

**(a) Payments to State**

The WASB opposes proposals requiring any school district to make payments to the state of any funds collected from its property tax levy. (1991-16)

**(b) Exemptions**

The WASB opposes property tax exemptions unless there is adequate provision to compensate the district for any revenue loss resulting from such exemptions. (1991-16)

**2.51 Support Uniformity Clause**

The WASB supports the tax uniformity requirement of the Wisconsin Constitution, except the WASB supports a provision to allow a school district to temporarily set different property tax levy rates in order to facilitate a consolidation of school districts or other boundary change. (1991-16)(2011-7)

**2.52 Mobile Home Taxation**

The WASB supports equitable taxation of owners of mobile homes. (1991-16)

**2.53 Computing Tax Levies**

The WASB supports the use of the current equalized valuation figures for computing school tax levies within the district. (1991-16)

**2.54 Equalized Value Reporting Date**

The WASB supports a July 1 date for equalized values by school district being reported to schools. (1991-16)

**2.55 Corrected Levy Provision**

The WASB supports a provision for corrected levies in instances where a refund is ordered to a taxpayer because of overassessment. (1991-16)

**2.56 Ability to Pay**

The WASB supports increasing the property tax relief programs, such as the Homestead Tax Credit and Farmland Tax Credit programs, which target relief based on ability to pay and other appropriate criteria. (1991-16)(2003-9)

**2.57 Property Tax Revenue Recognition**

The WASB supports that property tax levies be entirely recognized as revenue in the fiscal year in which they are levied and budgeted in order to assure consistent property tax revenue recognition and reporting of school district financial position. (1995-18)

**2.58 Levy Certification Date**

The WASB supports allowing districts the ability to certify their tax levies on or before Nov. 15. (2001-5)(2005-23)

**FEDERAL AIDS**

**2.60 Federal Aids**

The WASB supports the following policies relating to federal funding of educational programs:

**(a) Students in Public Housing**

Federal funding, in lieu of local taxation, for the education of students coming from public housing units.

**(b) Vocational Aid Distribution**

The distribution of federal vocational aids in Wisconsin based on the number of students served by each system.

**(c) Handicap Barriers**

Federal aid for the removal of barriers in school facilities which may limit access by students and others. (1991-16)

**2.61 Medicaid Reimbursement**

The WASB supports school districts receiving 90 percent of the Medicaid school-based services reimbursements received from the federal government. (2001-10)

**2.62 Flow-Through**

The WASB supports all federal grants flowing directly to school districts and cooperative educational service agencies. (2002-14)

**PRIVATE SCHOOL AIDS**

**2.70 Private School Aid**

The WASB opposes the use of federal and state tax monies to subsidize nonpublic schools or nonpublic students/parents through a voucher system, scholarship tax credit, tuition tax credit or deduction plan or other similar arrangements. (2013-6)

The WASB opposes any expansion of vouchers in Wisconsin and believes:

**(a)** Private and parochial schools that accept state funding through taxpayer-financed vouchers (hereafter "private voucher schools") must be held to the same statutory requirements, testing requirements and accountability standards as public schools, without exception; (2014-2)

**(b)** Students in private voucher schools and public schools should be required to take the same state assessments and results should be required to be calculated the same way to ensure comparisons of the performance of public school students and students in private voucher schools are valid and fair;

**(c)** Teachers and administrators in private voucher schools must be required to meet the same standards required of public school teachers and administrators including, but not limited to, licensure standards and educator effectiveness provisions; (2014-3)

**(d)** Graduation rates for public schools and private voucher schools must be calculated in the same manner, using objective, validly comparable data and must account for private voucher school policies such as those allowing expulsion of students for poor academic performance;

**(e)** If continued, vouchers should be available only to low-income children. Initial income eligibility for vouchers should be determined using the federal free- and reduced-meal poverty standard;

**(f)** Providing taxpayer-financed vouchers to private voucher schools through "sum sufficient" appropriations harms the vast majority of Wisconsin's students by diminishing the resources available for public schools. Creating two publicly-supported education systems threatens the sustainability of both systems;

**(g)** Arguments that private voucher schools provide similar education at lower costs than public schools are fundamentally flawed in that they ignore that private voucher schools educate dramatically fewer students with disabilities, have dramatically more latitude to select, reject or expel students, do not provide pupil transportation and are not required to adhere to rigorous teacher or administrator licensure qualification standards, all of which reduce the costs to private voucher schools and shift these costs to public schools and the taxpayers who support them.

**(h)** If the voucher program continues it must be required that a student must have attended a public school for a minimum of one year to be eligible to receive a voucher.

**(i)** Private voucher schools must be subject to and comply with the Open Meetings Law and Public Records Law that apply to public schools. (2014-4)

**(j)** Private schools may only be eligible to participate in the statewide voucher program if they have been in existence for five years. (2016-3)

(1991-16)(2012-07)

**2.705 Oppose Private School Aid—Special Education Vouchers**

The WASB opposes the use of state tax monies to provide special education vouchers for students with disabilities or other special educational needs to attend private schools located anywhere in the state. (2012-8)

**2.71 Use of Public Monies**

The WASB opposes legislation authorizing or requiring the placement of public school teachers, materials and equipment funded with federal monies on the premises of private schools. (1984-14)(1995-1)

**SCHOOL FINANCE**

**SCHOOL FINANCE**

**2.72 Textbook Loan**  
The WASB opposes the use of public funds for the purchase or loan of textbooks or other instructional materials to private schools or their students. (1988-10) (1995-1)

**MISCELLANEOUS**

**2.80 Fiscal Year**  
The WASB supports a uniform July 1 through June 30 fiscal year and tax year for the state and all local units of government. (1991-16)

**2.81 Tax Incremental Finance Program**  
The WASB supports legislation to discontinue school district involvement in the TIF program beginning with newly created TIF districts. The WASB supports legislation providing for state sum sufficient payments to hold school districts harmless for lost school tax dollars captured to fund current TIF projects. (1993-7)(1995-1)

**2.82 Fines and Forfeitures**  
The WASB opposes any legislation to repeal, modify, or jeopardize the constitutional provision of fines and forfeitures as a source of income for the common school fund. (1991-16)

**2.83 Impact Fees**  
The WASB supports legislation to authorize school boards to establish and collect impact fees from developers or owners of new developments to offset direct or anticipated costs for school facilities related to serving students from the development. (1993-6)

**2.84 Aid Following Students**  
The WASB supports all state and federal aid following a student who is placed in a group/foster home outside of the student's district of legal residency. (1997-8)

**2.85 Grants**  
The WASB supports awarding grants based on financial need. However, financial need cannot be determined solely by cost-per-student. Other factors should be considered to determine financial need including, but not limited to, student/teacher ratio, location, and higher EEN population. (1997-6)

**2.86 Fees**  
The WASB supports legislation that will authorize school boards by general statute to establish and collect reasonable fees as enumerated by statute to compensate the school district in whole or in part for the costs of items, materials and services provided to pupils, such charges to be compatible with the requirements of the state constitution. (1983-7)(1994-1)

**2.87 Single Referendum Question**  
The WASB supports allowing school boards to combine resolutions to borrow money and to exceed the revenue limits in a single referendum question. (2005-18)

**2.88 Trust for the Purchase of Long-Term Fixed Assets**  
The WASB supports creating a statutory mechanism to allow school districts to place into a trust for future use a portion of their general funds that would be counted as shared costs for state aid purposes in the year the funds are placed in trust. Such a trust would be used for the purchase of long-term fixed assets, including but not limited to, school buses, vans, snowplows, phone systems, or other technology items with a useful life of more than one year when purchased in bulk, and such trust funds must be spent pursuant to a long-range plan adopted by the school board of the district. (2016-5)

**EDUCATIONAL PROGRAMS**

**CHAPTER 3 — EDUCATIONAL PROGRAMS**

**STUDENT ACHIEVEMENT**

**3.00 Basic Mission**  
The WASB encourages local school districts to develop educational goals, objectives and standards for public elementary and secondary schools which address both a comprehension of theory and subject areas as well as the relevant application of the curricula to best prepare students for life and work in the 21st century. (1984-2)(1996-7)

**3.01 Education Goals**  
The WASB supports a strategy to meet local, state and national goals that includes:

- (a) school board representation from various-sized districts in the development of state educational goals;
- (b) help for school boards to develop a school/community plan to improve student performance; and
- (c) recognition that a comprehensive education includes the arts, physical education and social studies. (1992-8)(1994-1)(2009-15)

**3.02 State and Local Academic Standards**  
The WASB supports adoption and implementation of the Common Core State Standards at all grade levels in the content areas of English language, arts, mathematics, and literacy (in all content areas), which are aimed at placing all Wisconsin students on track to graduate from high school ready for college or careers. The standards should not be so specific that they dictate local curricula, but should give students, parents, teachers, and local policymakers clear, high expectations for what students should know and be able to do at each grade level. The WASB further supports flexibility for school boards to select, approve and implement local district standards that reflect the local community's expectation that each student achieve his/her maximum potential. The local standards should meet or exceed Common Core

State Standards, and should include grade levels and content areas not included in the Common Core State Standards. The standards should be written in language easily understood by the public. (1997-10)(2014-8)

- (a) The WASB supports the vital role local school board governance and local school district decision-making play in designing, developing and delivering high quality educational services for our state's school children. (2014-8)
- (b) The WASB shares the concern of local school boards about federal intrusion into state and local prerogatives and opposes any and all efforts by the federal government to coerce states or local school districts to adopt any specific set of academic content standards. The WASB believes the U.S. Department of Education should fulfill its role as a policy implementer rather than a policy-maker, and should perform that role with proper recognition of local school board governance. (2014-8)

**3.03 Local Leadership**  
The WASB supports the principle that the purpose of local schools is individual student achievement. To optimize this achievement local boards should:

- (a) Establish standards that reflect the community's expectations for student achievement in core areas consistent with state standards and in non-core areas;
- (b) Assess students based on those standards;
- (c) Communicate the results of local assessments; and
- (d) Use the assessment results to focus staff development and curriculum improvement and guide board decision making.

**EDUCATIONAL PROGRAMS**

- 3.04 Achievement Gap**  
The WASB supports local school board policy development and oversight in order to eliminate the gap between low-achieving students and students performing at grade level and above. (2005-2)
- 3.05 Educational Objectives**  
The WASB supports local initiatives that promote increased student academic achievement in key curricular areas including science, math, language arts, social studies, foreign language and technology. The WASB affirms local school board responsibility to establish student course offerings and credit requirements that support the education mission as stated above. (1984-3) (1996-7)
- (b) The state should:
- (1) Provide models and support for local districts to develop their own assessment systems;
  - (2) Train local scorers to score the statewide assessments; and (1992-10)(1997-10) (1998-7)
  - (3) Establish timely state test administration, scoring schedules and reporting procedures that enhance the ability to improve student achievement, placement and classroom teaching. (2002-4)(2008-4)

**ASSESSMENT**

- 3.10 Student Assessment**  
The WASB supports the principle that the primary objective for student assessment is to improve student achievement. The WASB supports the principles that student assessment should be designed for teachers to help individual students; to give meaningful reports to parents; and to refine the curriculum and improve instruction.
- (a) Districts should:
- (1) Provide reliable and adequate assessment based on the standards;
  - (2) Measure competency through performance assessments measures;
  - (3) Include evaluation of higher-order thinking skills;
  - (4) Test students in the fourth and eighth grades and in high school prior to graduation;
  - (5) Include the district's entire student population in the state's testing program and require reasonable accommodations for students with disabilities and language barriers; and
  - (6) Communicate assessment results to the public.

- 3.11 Assessment Legislation**  
The WASB supports legislation to:
- a) include value-added analysis of state assessment data in the state's assessment and accountability system to allow the specific elements which contribute to student achievement growth to be determined;
  - b) require that state high school assessments be conducted closer to graduation than just the start of tenth grade; and
  - c) require the use of nationally benchmarked assessments that compare Wisconsin students nationally with other students from other states. (2010-5)

- 3.114 Assessment Stability**  
The WASB supports statewide implementation of a uniform, reliable statewide assessment that would not be modified for a period of years sufficient to effectively evaluate the performance of all publicly-funded students in the state, regardless of whether those students attend a public school, charter school or private voucher school. (2016-10)

- 3.115 State Funding of Tests used for Accountability Purposes**  
The WASB supports state funding to enable local school districts to make the ACT suite of tests and/or other comparable standardized tests available to all students free of charge. (2013-5)

**EDUCATIONAL PROGRAMS**

- 3.116 Administration of Certain Required State Assessments**  
The WASB supports granting the Department of Public Instruction (DPI) the authority to approve a waiver from the statutorily-required administration of the ACT Aspire test during the fall session of ninth grade to school districts that administered this assessment in the spring session of eighth grade. (2014-5)
- 3.12 Growth Model Assessment**  
The WASB supports the use of state and/or local academic standards with a growth model assessment for demonstrating student proficiency for the purposes of meeting state and federal accountability standards. (2008-3)
- 3.13 Uniform State Data**  
The WASB supports statewide school assessment reports that are statistically valid for comparison through uniform measurement and student participation. (2000-12)
- 3.14 Access to Data Reports**  
The WASB supports efficient, cost-effective ways for school boards to obtain from the DPI a variety of disaggregated performance data reports. (2000-13)
- 3.145 Statewide Student Information System**  
The WASB supports DPI development of the operational standards or parameters needed for a statewide student information system to function effectively and supports allowing the use of any vendor- or district-developed student information system that effectively meets the DPI's standards. (2012-9)
- 3.15 Competency for Promotion**
- (a) The WASB believes that school boards should require students being promoted to a higher grade to attain a specified level of competency in reading, social studies, language arts, mathematics and science. If the student has not attained the specified level, the school board shall provide that a plan of correctives be developed to assist the student to become proficient in any deficiencies. (1985-4)(1998-8)
  - (b) The WASB supports the use of the state fourth- and eighth-grade tests as one factor in determining the promotion of students
- into higher grades if districts are also permitted to develop and consider other criteria and the weight to be given to each area. (1999-10)
- 3.16 Competency for Graduation**  
The WASB recommends that each school board adopt a policy requiring students receiving a high school diploma to have achieved a specified level of competency in reading writing, mathematics, social studies and science. The WASB recommends that schools provide instruction for students in critical thinking, problem-solving, survival skills, basic employment traits and attitudes. (1985-4)
- 3.165 State Mandated Graduation Requirements**  
The WASB supports local school board control for determining high school graduation standards and the assessments that will be used to issue a high school diploma. If the state requires assessments for graduation, those assessments should be fully funded by the state. (2016-11)
- 3.17 Elementary and Secondary Education Act (ESEA)**  
(formerly known as No Child Left Behind)  
The WASB opposes a mandated national test. The WASB will work with our legislators, the National School Boards Association, the Department of Public Instruction and other education groups to adapt the Elementary and Secondary Education Act to:
- (a) Allow for more local flexibility and statewide implementation of modified testing tools for special needs students and the comprehensive assessment of students;
  - (b) Allow for greater state and local flexibility on measuring adequate yearly progress (AYP);
  - (c) Define a more equitable proficiency level;
  - (d) Provide greater flexibility in defining "highly qualified teachers";
  - (e) Recognize the importance of principal leadership;
  - (f) Support efforts to improve the quality of assessment systems;
  - (g) Emphasize strategic, evidence-based interventions for students and schools;

**EDUCATIONAL PROGRAMS**

- (h) Promote a broader curriculum; and
- (i) Fully fund the costs of implementation at the state and local level based on an appropriate formula. (2004-5)(2005-8)(2011-9)

**3.18 State School Accountability System and ESEA Waiver**  
 The WASB supports the state’s efforts to develop a state school accountability system for all schools that receive public funds as a necessary step to applying for a federal waiver from the accountability provisions of the current version of the Elementary and Secondary Education Act (ESEA) known as No Child Left Behind. The WASB further supports the state’s efforts to obtain a federal ESEA flexibility waiver. (2012-10)

**GENERAL CURRICULUM**

**3.20 Mandates**  
 The WASB opposes the implementation of any legislative mandates or administrative rules applicable to public school districts affecting the delivery, content or conduct of education, programming or support services unless they come with a legislative commitment by the state or federal government to permanently fund 100 percent of the actual cost or can be implemented at no cost. School districts should receive state or federal funding to comply with all mandates or rules that require additional training or staffing. (1991-18)(1994-1)(2005-19)(2011-3)

**3.21 Charter Schools**  
 The WASB opposes the creation or operation of a state-level charter school authorizing body that would be legally empowered to authorize independent charter schools throughout the state. (2012-11)

The WASB supports charter schools for experimental and innovative programs provided:

- (a) The school board is the sole chartering agency.
- (b) Exemptions from many state “input-type” standards and restraints are allowed in exchange for accountability to clear and high standards of student outcomes.

- (c) Funding arrangements are determined by the school board and charter school.
- (d) Charter schools are required to maintain health and safety standards for pupils and staff, operate as nonsectarian entities, and be open to all district students without charge for tuition regardless of ethnicity, national origin, gender, or disability. (1993-11)(1998-1)
- (e) The WASB supports maintaining a school board’s final authority to approve charter school applications. (2007-8)

**3.22 Driver’s Education**  
 The WASB supports a state-approved driver education program provided the school district is reimbursed with per student state aid in an amount equal to the statewide average per student cost for the complete driver education program. (1967-10)(1995-1)

**3.23 Flexible Education Options**  
 The WASB supports legislation, policy and practice that allows local schools more flexibility in developing and implementing alternative educational opportunities. Specifically, the WASB encourages a cooperative effort between local schools, technical colleges, DPI, CESAs, post-secondary institutions and business and labor to develop policy and supportive legislation in the following areas: tech prep and youth apprenticeship programs; early transition to technical colleges; collegiate level courses in secondary programs; alternative schools; distance education. (1993-10)(1995-1)

- (a) **Residential Schools**  
 The WASB supports collaborative, public-private ventures which allow a school board to participate in the creation of a residential vocational-technical school or other residential program for youth who are at risk of academic failure. (1993-12)(1999-1)

**3.24 Early Childhood Education**  
 The WASB supports high quality early child care/ education services that benefit all Wisconsin children. If school districts choose to play an active role in expanding the availability of such services, the WASB supports them doing so in collaboration with parents, other public agencies and/or private businesses. Such services should

**EDUCATIONAL PROGRAMS**

meet the comprehensive needs of young children and families in their communities through the sharing of personnel, finances and facilities as available and appropriate. (1993-9)

- (a) **4K/Open Enrollment**  
 The WASB supports allowing students to attend four-year-old kindergarten programs in nonresident school districts through the open enrollment program as long as the resident school district is financially held harmless if it does not offer a four-year-old kindergarten program and the accepting district can claim the student for revenue limit purposes. (2007-5)

**3.25 Specialized Educational Services**  
 The WASB supports efforts by school boards to provide specialized educational services for pupils who are not eligible for exceptional education needs, children at-risk and other “targeted” programs, but whose school performance is not satisfactory. Rather than student categorization and placement, the WASB supports legislation providing flexibility to school districts to offer programs for such students to ensure that they complete programs leading to graduation. (1989-10)

**3.26 Advanced Placement Programs**  
 The WASB encourages districts to provide Advanced Placement and other similar programs. (1992-9)

**3.27 Human Growth and Development**  
 The WASB encourages all school districts to develop and implement a comprehensive Human Growth and Development curriculum at the local level in consultation with a broad cross-section of community members. (1992-12)

**3.28 Character Education**  
 The WASB supports the integration of comprehensive character education into school curricula to foster among students such traits as respect, responsibility, trustworthiness, caring, sense of justice and fairness, civic virtue and citizenship. The integration of ethical principles in school curricula should be designed to complement the efforts of parents/guardians, religious communities and civic organizations. (1998-4)

**3.29 Academic Cooperation**  
 The WASB supports legislation allowing students and staff to flow freely between cooperating districts to improve the availability and quality of program offerings and professional development in those districts. (2011-01)

- (a) **Sharing of Students by Districts**  
 The WASB supports providing additional flexibility for school districts to save costs by sharing students through programs such as, but not limited to, whole-grade sharing or creation of regional high schools serving a number of surrounding school districts. (2014-14)

**CLASSROOM TECHNOLOGY**

**3.30 Interactive Communications Systems**  
 The WASB supports the development of interactive communication systems which link schools in Wisconsin with other educational, informational and training programs and resources throughout the world. The development of interactive communications systems should include:

- (a) **Public and Private Initiatives**  
 Public and private initiatives to enhance Wisconsin’s electronic infrastructure, to ensure special rates for school districts and provide adequate funding for every classroom in every school district to access and utilize high-capacity, interconnected networks throughout all areas of the State; (1994-7)(1995-1)
- (b) **Financial Support**  
 Financial support from state and federal sources for clusters of schools to develop regional interactive communication systems which may link to the state network. (1992-4)
- (c) **Coordinated State Initiative**  
 A coordinated state initiative to plan, develop and fund various educational training programs. (1992-4)
- (d) **Allow Flexibility**  
 Policies, guidelines and teacher certification rules, which allow maximum flexibility to schools to utilize the system for student instruction, training of educators and others, and data transmission. (1992-4)



**EDUCATIONAL PROGRAMS**

- (e) **Oversight of K-12 Technology**  
A statewide educational oversight system, with elementary and secondary school district representation, which is driven by a primary mission of serving those school districts and which ensures the ability of local school boards to create, monitor and provide educational programming. (1996-3)
- 3.31 Technology in the Classroom**  
The WASB supports and encourages the integration of technology into the curriculum. (1997-4)
- 3.32 Educational Technology Initiative**
  - (a) The WASB supports state funding for innovative technology projects. (2004-11)
  - (b) The WASB supports a state-funded educational technology initiative to ensure that school districts have the technological capacity for students to succeed in the 21<sup>st</sup> century and to meet state requirements, such as online adaptive testing, the state accountability system, curriculum and instructional standards aligned to college and career readiness, and rigorous teacher and principal evaluation systems. (2013-1)
- 3.33 Online Courses**  
The WASB supports the use of educational technologies, including online courses that are accessible, assure quality and allow local school boards to set policies for use and credit by students and teachers. (2002-2)
- 3.34 Virtual Schools**  
The WASB supports and encourages the establishment of state standards and funding for Virtual Schools, including:
  - (a) The creation of criteria for the accreditation of course work offered via any e-learning method. (2003-11)
  - (b) Funding to allow school districts to recover the actual costs of serving residential and non-residential students while minimizing the impact on non-residential students' districts of residence. (2003-11)
  - (c) The creation of guidelines, objectives and accountability for all students regardless of socioeconomic, disability or other status

and in compliance with state and federal requirements. (2003-11)

- 3.35 Statewide Contracting for Virtual Classes**  
The WASB supports increasing the educational opportunities for every student in Wisconsin and requiring the state to establish statewide contractual pricing agreements with multiple vendors of virtual courses. Districts would remain free to choose which vendors and courses are appropriate for their individual needs. (2005-16)
- 3.36 CESAs and Virtual Charter Schools**  
The WASB supports allowing CESAs to enter into cooperative agreements with individual school districts to establish virtual charter schools authorized by the board of the local school district. The WASB opposes legislation granting CESAs the authority to establish independent virtual charter schools.  
  
Should any CESA be authorized to operate a virtual charter school without entering into a cooperative agreement with a school district, the WASB supports limiting per pupil payments to any CESA authorized virtual charter school to an amount identical to the per pupil amount of the open enrollment transfer payment to prevent CESA-authorized virtual charter schools from unfairly competing with school board-authorized virtual charter schools. (2012-12)

**SPECIAL EDUCATION**

- 3.40 General Policy**  
The WASB supports careful diagnosis and screening of all children by professional employees to help identify children with disabilities as early as possible. The WASB also supports special programs that meet the educational needs of children with disabilities through CESAs, county children with disabilities education boards and school districts. The WASB supports mainstreaming and/or inclusion of children with disabilities into regular classrooms when it benefits all students. (1997-3)(1999-1)
- 3.401 Special Education Reform**  
The WASB calls for renewed efforts by the state and federal governments to reform special education in a manner that meets WASB policies. (2002-11)

**EDUCATIONAL PROGRAMS**

- 3.41 IEP-Team Appeals**  
The WASB supports legislation which gives school districts IEP-Team appeal recourse in cases where the parent refuses to accept a program for a handicapped child when recommended by the IEP-Team under Chapter 115. (1978-8)
- 3.42 Rule and Instructional Review**
  - (a) **Rule Review**  
The WASB urges the DPI to review and clarify its rules regarding exceptional, special and regular education in order to meet the special needs of children in the least restrictive environment. The DPI should communicate this to local school districts so that ordinary developmental problems, particularly in the early grades, may be easily remedied with a minimum of rules, regulations and paperwork. (1982-14)
  - (b) **Instructional Review**  
The WASB supports ongoing review and analysis of disability eligibility criteria, staff licensure restrictions and other mandates that may unnecessarily restrict program flexibility in school districts, hinder effective instructional practices or lead to overidentification of special education students. (2000-14)
- 3.43 Flexibility for Alternatives**  
The WASB maintains that local school districts should have the flexibility to offer alternatives in addition to mainstreaming as “the least restrictive environment and most appropriate” for educating children with disabilities as required by law. (1982-16)(1999-1)
- 3.431 Discipline of Children with Disabilities**  
The WASB supports legislation that allows children with disabilities to be subject to the same discipline as students without disabilities. (1995-13)(1999-1)
- 3.44 Special Education Grants**  
The WASB encourages each member school board to develop programs for students with special abilities, including students with outstanding intellectual abilities and capabilities of high performance in curricular programs. The WASB also supports legislation creating state grants for these programs. Such legislation should include:

- (a) **DPI Consultant**  
State funding for a consultant in DPI. (1979-11)
- (b) **Board's Role**  
Authorization for local school districts to establish the dimensions of such programs and determine students who will participate. (1979-11)
- (c) **Contracting for Services**  
Authorization for districts to contract for courses approved by the state superintendent with private agencies and individuals providing educational services under policies adopted by the local school board. (1984-1)
- 3.45 English Language Limitations**  
The WASB encourages local school boards to develop and expand educational program opportunities for resident pupils with English language limitations with the objective that such students become functional in the English language. (1985-1)(1995-1)
- 3.46 English Language Proficiency**  
The WASB supports legislation providing state funding of transitional programs for students lacking English proficiency. The WASB also supports that the cost of required bilingual programs be reimbursed at the rate of two-thirds of the total cost of offering the required program. However, the association shall oppose requirements such as state mandated student-teacher ratios which are overly prescriptive and leave little flexibility for local districts in developing bilingual programs. (1985-1)(2002-10)
- 3.47 At-Risk Students**  
The WASB supports efforts to determine the causes of at-risk factors at the PK-5 grade levels and to improve educational opportunities for these children. The WASB supports legislation and demonstration projects related to this concern. (1988-8)
- 3.48 IDEA**
  - (a) The WASB supports changes in Wisconsin's special education law so that state law is no more restrictive or prescriptive than federal law. (1998-6)

**EDUCATIONAL PROGRAMS**

- (b) **Maintenance of Effort**  
The WASB supports a change in the Individuals with Disabilities Education Act (IDEA) to allow a local school district to reduce spending attributable to maintenance of effort (MOE) without penalty when it reduces its spending on employment-related benefits provided to school personnel, including but not limited to pay, retirement contributions, annual and sick leave, and health and life insurance, so long as the district maintains the same level of services to students with disabilities. (2016-4)
- 3.481 **State Specialty Schools**  
The WASB supports continued operation of state-funded specialty schools that serve students who are visually handicapped and hearing impaired. (1999-14)

**STUDENT TRANSPORTATION**

- 3.50 **General Policy**  
The WASB recognizes the importance of student transportation as a factor in student safety and an equalizer of educational opportunity. This program should be under the control of the local school district within guidelines established by the Legislature and supported by funds from state sources.
- 3.51 **Seat Belts**  
The WASB opposes legislation requiring all school buses to be equipped with seat belts for students. (1986-9)
- 3.52 **Bus Drivers**  
The WASB supports legislation to establish regulations for bus driver safety, education, age limits and consideration of the applicant's overall driving record. (1967-9)(1995-1)
- 3.53 **Pupil Safety**  
The WASB shall seek legislation which would place the primary responsibility with the municipality for assuming the costs and/or eliminating areas of unusual hazard which may jeopardize a pupil's safety in getting to and from school and which would repeal the requirement that schools provide transportation to students in areas of unusual hazard within two miles from school. (1980-18)

- 3.54 **Transportation Restricted to School Days**  
The WASB supports providing bus transportation to students only on those days when public schools are in session. (1985-1)
- 3.55 **Private School Transportation**  
The WASB supports legislation to remove the requirement that a public school district must provide transportation to students who attend private and parochial schools located outside the boundaries of the public school district. (2011-10)

**CAREER EDUCATION**

- 3.60 **Career Education Aid**  
The WASB supports the development of career education programs in school districts. The WASB urges the state to foster this development by initiating an aid program designed to support and strengthen existing vocational programs and stimulate development where programs are deficient. (1979-12)
- 3.61 **Industry Instructors**  
The WASB supports expansion of opportunities for school districts to utilize persons skilled in trade, industry and vocations in instructional roles under the supervision of regularly certified personnel. (1979-12)
- 3.62 **Industry Input**  
The WASB should assist school districts in opening lines of communication between educators and private industry and trade unions to emphasize to school districts the need for additional technological training of students and to encourage the use of apprenticeship programs to develop technical and manual skills. (1983-13)(1991-8)
- 3.63 **Agency Coordination and Cooperation**  
The WASB recommends greater coordination and cooperation between technical colleges, post-secondary educational institutions, CESAs and employers, and public elementary and secondary school systems in providing education for employment to public school students. To accomplish this:
  - (a) **CESAs**  
CESAs should provide, where needed, expertise to obtain state and federal funds for school districts. (1985-12)

**EDUCATIONAL PROGRAMS**

- (b) **DPI**  
The DPI should assist vocational educators to identify and evaluate those occupations which can be prepared for at the secondary level and those that require a cooperative training effort with post-secondary institutions. (1985-12)
- (c) **Technical Colleges**  
Technical colleges and local school districts should establish joint understanding of cooperation agreements providing, among other things, for the attendance of secondary school students 16 years of age and older in educational programs offered and funded by technical colleges. (1985-12)(1995-1)
- (d) **Transcribed Credit**  
The WASB supports state policies that increase the availability of transcribed credit programs offered by technical colleges or other post-secondary institutions, which provide, at no cost to students, both high school and college credit for courses taken in high school. (2013-10)
- (e) **Dual Enrollment**  
The WASB supports state financial incentives, such as state funding for professional development of high school teachers participating in the state's dual enrollment programs, to enable schools to offer more dual credit classes through articulation agreements with institutions of higher education or the state's dual enrollment program. (2013-11)
- f) **State Funding and Flexibility for Course Options Program**  
The WASB supports additional, adequate state funding to reimburse the cost to school districts of students taking courses through the Course Options Program. The WASB further supports legislation to amend the Course Options Program to provide school districts with an adequate amount of time to make appropriate adjustments to course offerings, class schedules, and staffing assignments and to allow districts to give due consideration to their resident students in allocating spaces in Course Options Program classes conducted as concurrent enrollment classes in the district's own facilities and taught by a district teacher. (2015-05)

- 3.64 **Contracting with Technical Colleges**  
The WASB endorses the policy of requiring area technical colleges to provide by contract with public schools within their area, education services requested by the public schools and being offered by area technical colleges. (1968-7)(1995-1)
- 3.65 **Costs for Technical College Classes**  
The WASB supports a statutory revision which will require area technical colleges to allow enrollment, by school districts, of students under age 18 in technical colleges at a charge covering only instruction and not including capital outlay. (1995-1)
- 3.66 **Procedure to Take Technical College Class**  
The WASB requests that the technical colleges submit to each school district procedures for accepting high school students age 16 and over in day class programs and contracting with districts for tuition reimbursement equal to the cost of instruction only. (1982-2)(1995-1)
- 3.67 **Youth Options**
  - (a) The WASB supports legislation which allows high school students to take courses at technical colleges, universities and colleges in this state and receive high school credit, with final approval by the school board. (1990-10)(1995-1)(1999-1)(2006-4)
  - (b) The WASB supports administrative laws and decisions governing the Youth Options program that show deference to local school board policies. (2002-9)
  - (c) The WASB supports state funding to support this mandate. (1995-16)
  - (d) The WASB supports further limiting the maximum number of college credits per school year. (1995-16)
  - (e) The WASB supports that college courses to be considered for school board approval be applicable to an academic degree, certification or diploma program at both the college and high school level as well as being different from existing high school courses. (1995-16)

**EDUCATIONAL PROGRAMS**

- (f) The WASB supports legislation indicating that under the Youth Options Program, school districts would have the final authority to approve or deny offering high school credits based on local policies, and would only be responsible for payment of tuition for those courses approved by the school board for high school credit. **(1999-4)(2005-15)**
- (g) The WASB supports limiting the level of tuition that districts are responsible for under the Youth Options program to the average per credit UW tuition and requiring parents to make up the difference for Youth Options courses taken at greater cost. **(2004-2)**
- (h) The WASB supports requiring students to reimburse school districts for Youth Options courses for which they do not receive credit. **(2004-2)**
- (i) The WASB supports statutory changes to improve coordination between the Youth Options and Course Options Programs that provide opportunities for students to complete coursework at educational institutions other than the student's resident district. The WASB further supports reasonable limitations on opportunities for students to initiate postsecondary coursework at other educational institutions at the expense of the student's resident school district. **(2015-06)**

**3.68 Youth Employment**

- The WASB supports legislation on work permits for school-age youth to include the following:
- (a) Any business employing school-age youth automatically becomes part of a school-business partnership program during the school year.
  - (b) Work permits shall be cosigned by the student, employer, school official and parent.
  - (c) Limit the number of hours a student may work to less than 25 hours per week.
  - (d) A student with an unexcused absence from school may not work that day.
  - (e) The work permit shall be issued only at the school in which the student is enrolled. **(1991-10)**

**3.69 Technical Education and Work-based Learning Opportunities**

The WASB supports increasing the availability of technical education and work-based learning opportunities in high schools and urges the Legislature and the Department of Public Instruction to thoroughly examine and modify, as needed, all existing programs, statutes and standards designed to prepare students for career opportunities. **(2013-9)**

**STUDENT RELATIONS**

**3.70 General Policy**

The WASB goal is to have each local school district provide the best possible educational experience and opportunity for each student, with staff and facilities appropriate to serve that goal. This contemplates that all personnel identified with the school will contribute constructively toward this educational goal.

**3.71 Students on School Boards**

The WASB encourages local school boards to consider involving high school students as nonvoting participants of the school board. **(1973-7)(1998-1)**

**3.72 Student Rights Policy**

The WASB encourages local school boards to initiate efforts to involve parents, teachers, administrators, students and others in developing a student rights and responsibilities policy that best meets the unique conditions of their local communities. **(1979-7)**

**3.73 Eliminate Class Rankings**

The WASB believes that all rank in class requirements should be eliminated from post-high school entrance requirements for all state-supported colleges and universities and that rank in class be eliminated in application for financial aids and grants. **(1974-17)**

**3.74 Student Exchanges**

The WASB endorses the concept of student exchange programs and opportunities for student education/travel in other countries as a means of promoting better understanding and spreading goodwill among the countries of the world. **(1983-1)**

**EDUCATIONAL PROGRAMS**

**3.75 Student Transfers and Exchanges**

The WASB supports legislation which would facilitate cooperation among school districts in allowing attendance of nonresident students for such purposes as establishing student exchange programs, overcoming problems relating either to decreasing or increasing enrollments and enhancing educational program opportunities for students. Such legislation should reserve to the school boards of the districts of residence and attendance the final determination as to whether a student exchange or transfer should be implemented. **(1976-6)**

**3.76 Compulsory School Attendance**

The WASB supports a statewide compulsory school attendance age of 18 with an option for a student to leave school at 17, if the child's parent or guardian consents to allowing the child to leave school. **(1996-5)**

**3.77 Open Enrollment**

The WASB supports a statewide program that permits open enrollment between and within public school districts.

The WASB recognizes the importance of the following considerations for participating districts:

- (a) Allowance for the school district of attendance to reject, without appeal, open enrollment applications based on program and/or classroom space availability and student-teacher ratios.
- (b) An opportunity for the school boards of residence and attendance to negotiate and determine tuition payments for non-resident students.
- (c) The option for school districts to provide transportation to nonresident students and qualify for state transportation aid.
- (d) The ability for either school board to reject open enrollment applications based on the student's involvement in a disciplinary proceeding.
- (e) A guarantee that all Wisconsin Interscholastic Athletic Association rules will apply to non-resident students.
- (f) The option for districts to limit the number of students leaving the school district under

the open enrollment program, if the school board believes that number is large enough to threaten the viability of the district.

- (g) A guarantee that the open enrollment program shall not compromise existing voluntary integration programs. **(1996-9)(2001-1)**
- (h) The WASB supports permitting school districts to create an annual waiting list to admit pupils who wish to attend school in a nonresident school district under open enrollment. **(2003-14)**
- (i) The WASB supports a clarification in state statutes to limit the number of students enrolling in nonresident school districts to 10 percent of the resident district membership. **(2005-20)**
- (j) The WASB supports requiring that all open enrollment applications be submitted within the statutory window period. Further, the WASB supports legislation shortening the statutory open enrollment window period so it begins on the first Monday in February and ends on the second Friday in March. **(2013-13)(2015-07)**
- (k) The WASB supports requiring open enrollment applications submitted outside the statutory window period be subject to the sole approval by the school board of the resident district. **(2012-13)(2015-08)**

**3.78 Modify Out-of-State Tuition Payment Statute**

The WASB supports modifications to the tuition payment statute that currently allows some Wisconsin pupils to attend an out-of-state public school with the pupil's resident district making tuition payments to the out-of-state school district. **(2015-09)**

**DISCIPLINE**

**3.80 Removal of Students from Class**

The WASB opposes legislation authorizing a teacher to remove a student from the classroom without the approval of principals, administrators or school board policies. **(1998-2)**

**3.81 Expulsions**

The WASB supports the right of local school boards to determine the conditions, term and review of student expulsions. **(1998-3)**

**E D U C A T I O N A L P R O G R A M S**

**3.82 Home Instruction**  
The WASB supports the position that school districts be permitted, but not required, to provide home instruction to students under 16 years of age who are expelled. (1980-8)

**3.83 Truancy**  
The WASB supports legislation which would clarify the responsibilities of school districts, parents, students, courts and law enforcement agencies in the enforcement of truancy laws and provide greater latitude in applying disciplinary measures to keep students in school. (1987-7)

- (a) **Use of Electronic Communication to Notify Parent of Child's Truancy**  
The WASB supports legislation to allow school attendance officials to notify a parent or guardian of their child's truancy that does not qualify as habitual truancy using modern electronic communication mediums, including but not limited to email or text messages in lieu of existing notification requirements. (2016-12)

**PRIVATE SCHOOLS**

**3.90 Home-Schooling**  
To ensure accountability, the WASB supports legislation to establish procedures for the review and approval of home-based education programs. (1991-16)

- (a) **Assessment**  
Provisions for periodic assessment by the Department of Public Instruction would include assurance of a sequential curriculum covering the core subject areas as prescribed by state law. (1991-16)

- (b) **Truancy and Expulsion Proceedings**  
Students involved in truancy or expulsion proceedings would not be eligible for home-based education pending the proceeding's outcome. (1991-16)

**3.92 School Choice Study**  
The WASB supports mandatory participation of all schools in the Milwaukee Parental Choice Program in a longitudinal study of that program. (2004-8)

**3.93 Students with Disabilities—Parental Choice**  
The WASB supports legislation requiring private schools participating in any parental choice program to accept and provide services to students with disabilities, with additional state funding for the education of these students. (2011-13)

**ATHLETICS**

**3.95 National Athletic Championships**  
The WASB supports state and local opposition to the participation of public school athletic teams in national athletic championships. (2004-16)

**3.96 Regulation of Performance Enhancing Drugs**  
The WASB encourages the WIAA to require the regulation of all unsafe training methods and performance-enhancing drugs, except as determined to be medically necessary. (2003-19)(2006-5)

**3.97 Access to Co-Curricular Activities**  
The WASB opposes legislative efforts to mandate that districts provide students residing in the district who are not enrolled in the district schools access to district co-curricular activities. (2014-1)

**P E R S O N N E L**

**C H A P T E R 4 — P E R S O N N E L**

**PERSONNEL POLICIES**

**4.00 General Policy**  
The WASB is concerned about and shall promote good personnel policies and practices which serve the best interests of all parties. Consistency of such policies and practices among school districts should be recognized. Personnel policies and practices should be developed by all school districts which would reflect, whenever possible, the specific concerns of each local school district. (1984-7)

**4.01 Management Personnel**  
The WASB supports and encourages its member school districts to develop local policies and procedures to implement the organization of an effective administrative team, foster communications among all levels of school management, and develop job descriptions and procedures for annual evaluations designed to strengthen and improve the performance of all management personnel. (1984-7)

**4.02 Policies and Practices**  
The WASB promotes the following specific policies and practices:

- (a) **Staff Meeting Scheduling**  
Meetings and activities of professional staff people should be scheduled so as not to interrupt the regular public school instructional program or schedule. (1990-13)
- (b) **Leave Policies**  
The local school board has authority to decide when the employee should take leave from his employment if the employee is a candidate for or serving in public office. (1990-13)
- (c) **Family and Medical Leave**  
The WASB supports legislation to eliminate the requirement that paid contractual leave be substituted for unpaid leave when requested by an employee under the Family and Medical Leave Act. (1990-13)

**4.03 Administrator Qualifications**  
The WASB supports DPI rules that require prospective school administrators to successfully complete course work in budget preparation and administration, school law, computers, personnel supervision and evaluation, collective bargaining and other appropriate school district management subjects, to be initially licensed as a school administrator. (1984-10)(1998-1)

**4.04 Salaries**  
The WASB is opposed to any statutory determination of salaries for district personnel. The WASB opposes proposals to change the state aid formula to base aids on salaries paid to employees. (1984-11)(1986-15)(1997-1)

**4.05 Health Care Costs**  
As a method to control costs, the WASB supports federal, state and local initiatives to contain health-care costs. (1991-9)

**4.06 Federal Fair Labor Standards Act**  
The WASB supports federal legislation which would exempt state and local employees from the Federal Fair Labor Standards Act effective retroactively to the date of the implementation of the decision of the U.S. Supreme Court in *Garcia vs. San Antonio Metropolitan Transit Authority*. (1986-4)

**4.07 Family and Medical Leave Act Alignment**  
The WASB supports aligning the Wisconsin Family and Medical Leave Act to the Federal Family and Medical Leave Act. (2004-14)

**4.08 Distance Education Personnel Issues**  
The WASB supports local school board flexibility over personnel issues related to distance education including but not limited to:

- (a) Sole authority of the school board to assign teaching responsibilities for classes taught via distance learning, unless a negotiated consortium agreement indicates otherwise.
- (b) Local authority over class size.

**PERSONNEL**

- (c) Local district determination of how best to meet classroom supervision at remote sites.
- (d) The right of the local school board to use videotapes of any course in evaluating distance education instructors.
- (e) The retention of the district of all ownership, copyright and other intellectual property rights in and to any courses, curriculum, or material produced by any staff member employed by or under contract with the district in the performance of their duties.
- (f) The retention by the district of creation of all ownership, copyright and other intellectual property rights in and to any courses taught via distance learning.
- (g) Local authority for compensation issues related to teaching distance education courses. (1998-13)

**4.09 Grievance Procedures Under 2011 Act 10**  
 The WASB supports legislation clarifying the grievance procedures established under 2011 Act 10 to specify that the non-renewal of a teacher or administrator under the statutory non-renewal process does not constitute discipline or a termination that would trigger the Act 10 grievance procedure. (2012-14)

**COLLECTIVE BARGAINING**

**4.10 Negotiations, Strikes and Binding Arbitration**  
 The WASB recognizes collective bargaining as being one method for determining wages, hours and conditions of employment of non-supervisory public employees. The WASB reaffirms its strong opposition to mandatory binding arbitration of bargaining impasses, since arbitration results in decisions for which neither the labor organizations or the elected school board are responsible or accountable. The state law governing public sector collective bargaining should place firmly the responsibility and accountability for negotiating an agreement with the elected public officials and representatives of school employees. (1984-5)

**4.11 Binding Arbitration Law Changes**  
 The WASB supports the following changes in the binding arbitration law:

- (a) Provision for a method of appeal by the school board or electors of an arbitrator's award. (1987-12)

- (b) Provision for random selection of arbitrators after both sides have struck one name from a seven-member panel of arbitrators. (1987-12)(1991-6)
- (c) Requirements for timely decisions by arbitrators. (1987-12)
- (d) Provision for arbitrators to give greatest weight to revenue limits, greater weight to local economic conditions, no weight to accumulated fund balances, and an accounting of such consideration in the written award; and weight to all other criteria as applied to all other municipal employers. (1987-12)(1991-6)(2010-7)
- (e) Provision for the local citizenry to have its concerns heard and considered by arbitrators; and include testimony and exhibits from public in list of criteria which must be considered by the arbitrator. (1987-12)
- (f) Provision for employers to refuse to implement an arbitration award and authorization for a subsequent legal strike by employees. (1987-12)
- (g) Provision for establishment of geographically appropriate arbitration districts, from which arbitrators will be impaneled and selected, to provide fair and objective arbitration in tune with the economic, educational and social issues prevailing within such arbitration district. (1987-12)
- (h) Require the Wisconsin Employment Relations Commission to conduct a secret ballot vote among the union membership on the board's final offer prior to closing the investigation. (1991-6)
- (i) Amend criteria relating to comparison of non-school district wages, hours and conditions of employment to refer to such comparisons in public and private employment in the same community. (1991-6)(2011-14)
- (j) Establish bargaining timelines which are intended to cause parties to resolve issues and conclude negotiations prior to the start of the school year. (1993-13)(1994-1)

**PERSONNEL**

- (k) Prohibit strikes by public school employees, and secondary boycotts, mass picketing, sympathy strikes and jurisdictional strikes. (1995-7)
- (l) Allow a public school employer to avoid arbitration by offering a total compensation package to any bargaining unit that includes at least an inflationary increase aligned to revenue limits. (1995-7)(2010-06)
- (m) The WASB supports modifying interest arbitration laws to require total compensation package evaluation rather than the evaluation of wages and benefits separately. (2003-1)

**4.12 Impasse Resolution Procedures**  
 The WASB shall support legislation to authorize and encourage the parties to fashion their own impasse resolution procedures, including voluntary arbitration, referenda, community-based fact finding and other alternative systems and direct the WERC to assist such local efforts on request. (1984-5)

**(a) Alternative Procedures**  
 The WASB supports efforts to identify and develop alternative impasse resolution procedures which best serve the common interests of students, educators, school officials and taxpayers. (1994-4)(1995-7)

**4.13 Local District Determination**  
 The WASB supports the present policy of each local district determining its own policies concerning compensation and working conditions for its employees according to requirements provided by law and with the voluntary assistance of the Wisconsin Employment Relations Commission (WERC). The Association and its members oppose enactment of laws or regulations which would compel school boards to surrender any part of their responsibilities. (1984-5)

**4.14 Award Settlements**  
 (a) The WASB opposes legislation which would grant arbitrators new powers to fashion awards from parts of each party's offer. (1987-12)

**4.15 Open Negotiations**  
 The WASB membership supports legislation that would require negotiation sessions to be open unless the parties agree to closed sessions. (1984-5)

**4.16 Regional Bargaining**  
 The WASB membership is opposed to any legislation or regulation which would require school districts to bargain collectively with employees on a multi-employer, regional or statewide basis. (1987-12)

**4.165 Negotiations**  
 The WASB opposes involvement by the DPI in negotiations at the local level. Its current responsibility for enforcement of school law should be maintained as is with no added responsibilities in labor relations. (1976-7)

**4.17 Assessing Collective Bargaining**  
 The 1988 WASB Delegate Assembly recommends its member school boards form groups to:

- (a) Meet on a regular basis to discuss the status of collective bargaining;
- (b) Establish goals consistent with WASB goals;
- (c) Share information with the WASB and other school board groups to ensure some conformance with established goals and/or guidelines. (1988-15)

**4.18 Total Compensation Increases**  
 The WASB supports legislation limiting the percentage increase of total compensation packages for municipal employers settled through arbitration to not exceed the allowable percentage increase in available revenue for that municipal employer. (1999-2)(2010-6)

**PERSONNEL**

- 4.185 Cast Forward Costing**  
The WASB supports legislation specifying cast forward costing rules and methods be used in collective bargaining and requiring that school districts report the cost of settlements to the state using those rules. Cast forward costing should include all salary and benefit costs, including all lane and other salary schedule movement costs. **(2010-8)(2011-15)**
- 4.19 Health Care Bargaining**
  - (a)** The WASB supports legislation that would make the selection of health insurance providers a prohibited subject of bargaining and to grant school boards the unilateral authority to determine the health insurance provider(s) for their employees. **(2000-15)(2003-3)(2010-9)**
  - (b)** The WASB supports legislation to limit payments for public employee health insurance to the amount set for the state health insurance plan available to the affected municipality. **(2004-12)**
  - (c)** The WASB supports legislation requiring the Office of Commissioner of Insurance to annually publish relevant data, such as loss rates, for all pooled groups, including Wisconsin school district employees, no later than June 1 of each calendar year. **(2001-17)**
  - (d)** The WASB supports allowing school districts to enroll individual employee bargaining units and non-represented staff in a health care coverage plan offered by the state group insurance board. **(2009-11)**

**UNEMPLOYMENT COMPENSATION**

- 4.20 Public Employer on UC Council**  
The WASB supports legislation to provide for public employer representation on the Wisconsin Unemployment Compensation Council. **(1982-3)**
- 4.21 Eligibility**  
It is WASB's position that former school year employees should not be eligible to collect UC benefits during normal vacation periods and employees who voluntarily quit a job should not be eligible to collect UC benefits from that former employer. Before a district is required to

- supply unnecessary claims information at the beginning of summer vacation, a determination should be made if a claimant is a school year employee and therefore, automatically ineligible for benefits during summer vacation. **(1985-1)**
- 4.22 Vacation Periods**  
The WASB opposes legislation to extend unemployment compensation benefits to school employees during school vacation periods and summer months if such employees expect to be employed when the school term resumes. **(1993-1)**

**RETIREMENT PROGRAMS**

- 4.30 General Policies**  
The WASB supports the following positions and criteria regarding school district employee retirement programs and the state-operated programs for district employees:
  - (a) Retirement Committee Membership**  
Membership on the various retirement committees of the Legislature and Department of Employee Trust Funds should be balanced between employers and employees. **(1979-24)**
  - (b) Employer Representation**  
Employer representatives should not themselves be participants of the system and public members should not themselves be participants of the system. **(1979-24)**
- 4.31 Retirement Bargaining at Local Level**  
The WASB supports maximum latitude for local school districts to provide retirement programs for district employees. This includes the right to bargain retirement issues at the local level rather than having the state mandate new programs and costs. **(1979-24)(1996-2)**
- 4.32 Funding**  
Any legislatively adopted post-retirement benefits provided for school employees shall be funded by the state as required by Article IV, Section 26, of the Wisconsin Constitution. **(1979-24)**
- 4.321 Soundness**  
The state-operated retirement programs should remain actuarially sound. **(1970-24)**

**PERSONNEL**

- 4.322 Equity**  
The Wisconsin Retirement System should be funded on an equitable basis between employees and employers. **(1979-24)**
- 4.33 State Compensation**  
The WASB supports a state analysis to determine the cost of any proposed retirement legislation which will have a cost impact on school districts and in the school aid formula, the state should provide a sum not less than the level of general aids to cover its share of the costs. **(1979-24)(1996-2)**
- 4.34 Early Retirement**  
The WASB supports the local school board's right to decide whether or not to provide early retirement benefits to its employees. The board should have the right to offer the benefit subject to nondiscriminatory limitation factors in order to control costs of the benefit. **(1979-24)**
- 4.341 Early Retirement Enforcement**  
The WASB supports an exemption for public school districts from the enforcement provisions of the Age Discrimination in Employment Act (ADEA) as they relate to voluntary early retirement plans. **(2001-12)**
- 4.342 Early Retirement Exemption**  
The WASB supports an exemption from the ADEA for public school districts, similar to that currently given to institutions of higher education, for age-based reduction in benefits. **(2001-13)**
- 4.35 Retirement Options**  
The WASB supports further study of defined contribution versus defined benefit retirement systems. **(1999-3)**
- 4.36 Retirement Age**  
The WASB supports an incremental increase in the age at which employees are eligible for retirement benefits under the Wisconsin Retirement System. **(2005-9)**
- 4.37 Rehiring Wisconsin Retirement System (WRS) Retirees**  
The WASB supports legislation that would: a) allow a person who is receiving a Wisconsin Retirement System (WRS) retirement annuity to be rehired in WRS participating employment

after at least a 30-day break period between terminating WRS participating employment and returning to WRS participating employment; and b) restore to such rehired employees the option to continue to receive their WRS annuity (but not accrue any additional WRS contributions or service credit), regardless of the number of hours worked. **(2012-16)(2015-11)**

- (a) Rehiring Retired Teachers—Affordable Care Act Issues**  
The WASB supports legislation to clarify that under the federal Affordable Care Act a retiree who participates in a school district's retiree-only Health Reimbursement Arrangement (HRA) may return to employment in that school district for less than 30 hours per week without jeopardizing his or her eligibility to continue to receive retiree health benefits through an HRA and without jeopardizing the school district's compliance with the Affordable Care Act. **(2015-14)**

**CONTRACTS**

- 4.40 Repeal Teacher Contract Law**  
The WASB supports legislation to repeal the teacher contract law, since its provisions are covered by and may conflict with local bargaining agreements. **(1980-3)**
- 4.41 Repeal of "Populous Counties Teacher Tenure" Statute**  
The WASB supports the repeal of the "teacher tenure" statute. **(2015-12)**

**TRAINING**

- 4.50 Performance-based Preservice**  
The WASB supports the creation of performance-based preservice teacher training programs which incorporate the skills and abilities for teachers to be successful in the schools of the 21st century. **(1996-8)**
- 4.51 Performance-based Assessment**  
The WASB supports requiring institutions of higher education to provide a performance-based assessment of graduating students if requested by employing districts. **(1996-8)**

**PERSONNEL**

- 4.52 Teacher Training**  
The WASB supports teacher training programs that require:
- (a) Successful completion of an English grammar course;
  - (b) Successful completion of an experiential requirement;
  - (c) Successful completion of a teacher competency exam;
  - (d) Successful completion in a course on the structure and function of the American education system; and
  - (e) Grade point standards for admission to and retention in teacher training programs. (1998-14)
  - (f) A working knowledge of Wisconsin's academic standards and assessments as well as an ability to integrate the state standards into curriculum and instruction. (1999-7)
- 4.53 Teacher Training Process**  
The WASB supports a teacher training process that produces highly motivated teachers who understand school governance and are prepared to integrate language arts across all subjects, integrate technology into the school curriculum, adapt their teaching approach to address the needs of a wide variety of children and develop a curriculum in a standards-based system.
- This training process must recognize that:
- (a) School districts are stakeholders in the teacher education process;
  - (b) School districts expect to be partners with the universities in ensuring that teacher education institutions are held accountable for quality; and
  - (c) School boards should not have to take funds out of the classroom to retool new teacher graduates. (1998-14) (2005-21)
- 4.54 Continuing Education**  
The WASB believes that school boards, through negotiations or policy, should adopt standards for the continuing education and improved performance of all personnel. (1985-4)

- 4.55 Inservice**  
The WASB and member school boards support inservice and staff development programs for school districts. (1984-7)
- CERTIFICATION/LICENSURE**
- 4.60 General Policy**  
The WASB opposes teacher certification controlled by a professional practices board but will support a plan providing for a statutory advisory committee to the state superintendent, including parents, school board members, and other interested groups, providing for final decisions by the state superintendent. (1975-3)
- (a) **Certification**  
The WASB supports the concept of broader teacher certification to reflect the current or evolving configuration of grades in a school.
- 4.61 Shortages**  
In cases of limited professional staff supply there should be restraint in any program which will prohibitively restrict certification in special subject areas. (1960-7)
- (a) **Technical Education Teacher Shortage**  
The WASB supports reasonable efforts to address the shortage of licensed technical education teachers, including efforts to increase the number of licensed teachers qualified to be in a classroom in technical education content areas where shortages are most acute. (2015-04)
  - (b) **Teacher Shortages and Alternative Licensure Pathways**  
The WASB supports reasonable efforts to provide pathways to licensure for teaching candidates in subject or content areas where there is a shortage of licensed teachers, provided that candidates have bachelor's degrees and are qualified to be in a classroom as demonstrated by appropriate experience, knowledge and skills in the subject or content area, and rigorous training in pedagogy, assessment, and classroom management. (2015-17)
- 4.62 Temporary Certification**  
The WASB shall urge the DPI to consider carefully and to grant all reasonable requests from districts for temporary certification of teachers in

**PERSONNEL**

- areas other than those in which they are already certified. (1982-5)
- 4.63 Alternative Certification**  
The WASB calls on the Superintendent of Public Instruction to actively promote alternative administrative and teacher certification that includes a mentorship/residency and a training program. (1991-15)(2005-22)
- (a) **Bilingual Education**  
Allow exceptions to bilingual education requirements for districts which are unable to employ qualified bilingual education teachers and supervisors. (1981-16)(1994-1)
- 4.64 Performance-based Licensure**  
The WASB supports a DPI licensure program which includes beginning, professional and master teacher certification. (1996-8)
- (a) The WASB supports state funding for the implementation of PI 34. (2003-2)
- 4.65 Teacher Competency Exam**  
The WASB supports legislation that would require teachers to pass a state competency exam before they are granted a license to teach in a Wisconsin public school district. (1999-8)
- 4.66 Professional Growth**  
The WASB supports proposals providing the continuing proof of growth requirements for licensure. (1980-5)
- 4.67 Mentoring Duties**  
The WASB supports, as a professional obligation, that teachers perform mentoring duties without additional compensation. (2001-11)
- 4.68 Charter School Teachers**  
The WASB supports allowing teachers granted a charter school license in a particular subject area to teach additional subjects under the supervision and/or direction of another Wisconsin certified teacher currently teaching in that subject area, provided that student learning meets standards applicable to the charter school. (2011-16)
- 4.69 Revocation**  
The WASB supports legislation to require the DPI to revoke the license of any teacher who has been dismissed or non-renewed by a school board for intentionally using school district technology to download, view or distribute pornographic

- material in violation of the district's acceptable use policy. The WASB further supports requiring the DPI to make information about the disposition of such cases publicly available if revocation is the result of the hearing. (2011-17)
- RECRUITMENT/RETENTION**
- 4.70 Teacher Incentives**  
The WASB strongly supports state and federal incentives to attract individuals of high ability into teacher training programs. These incentives might include low interest loans or scholarships to persons who commit themselves to teach in Wisconsin public schools for a specified period of time. (1984-12)
- 4.71 Attracting Minority Teachers**  
The WASB supports federal, state and local initiatives which will assist in increasing the numbers and availability of minority teacher candidates to all school districts in Wisconsin. (1989-11)
- 4.72 Rural School Staff Recruitment and Retention**  
The WASB supports state and federal initiatives to assist rural school districts in their efforts to attract and retain high-quality staff, including student loan forgiveness programs and grants for teachers who commit to work in rural school districts for at least a minimum number of years as determined by the legislature. (2015-13)
- EVALUATIONS**
- 4.80 Evaluations**  
The WASB supports efforts of school districts to systematically and periodically evaluate and compensate teachers, administrators and support staff members based on performance. (1989-1)(1996-8)
- (a) **Staff Dismissal**  
The WASB supports legislation which simplifies legal requirements relating to the discontinuation of employment of unsatisfactory teachers, while assuring fairness and due process. Elaborate procedures which hinder the removal of teachers for incompetence or indifference and which make removal of teachers expensive and problematic should be eliminated. (1991-11)

**PERSONNEL**

- (b) **Staff Improvement**  
The WASB urges school boards to support staff training/in-service to ensure that staff improvement is addressed at the local level through effective evaluation and improved supervisory techniques that include coaching/mentoring. (1991-11)
- (c) **Student Achievement as Performance Criteria**  
The WASB supports legislation that would allow districts to develop a teacher evaluation instrument that would include all test/assessment results as part of the criteria for evaluating teachers. The WASB supports efforts to develop a model teacher evaluation system, provided that such a system is not mandated, is implemented gradually, and allows districts that have piloted their own rigorous teacher evaluation systems to continue to use those evaluation systems. (1999-16)(2012-15)
- (d) The WASB supports efforts to: (1) develop definitions of key guiding principles of a high quality educator effectiveness system; (2) create model performance-based evaluation systems for teachers and principals; (3) build a regulatory framework for implementation that includes how student achievement will be used in context; and (4) make recommendations for methods to support improvement and recognize performance. (2012-15)
- 4.81 **Pay-for-Performance**  
The WASB supports initiatives that allow school districts to develop pay-for-performance systems that link multiple measures, including student achievement, with staff compensation. (2000-11)
- 4.82 **Educator Effectiveness**  
The WASB rejects any interpretation of educator effectiveness initiatives that would limit a school board's right to review this data, to decide what data is relevant, and to use this data for any lawful purpose and in a manner consistent with preserving the legitimate privacy interests of educators to being evaluated. (2014-7)

**GOVERNMENT RELATIONS**

# CHAPTER 5 — GOVERNMENT RELATIONS

**GENERAL POLICY**

- 5.00 **General Policy**  
The WASB is committed to a program of cooperation with other agencies, boards and organizations which share a concern or role in serving and supporting our system of public education in Wisconsin and in the nation.
  - (a) **Interagency Collaboration**  
The WASB supports collaboration and interaction between schools and other service providers so as to eliminate duplication and to improve services for youth. (1991-3)
  - (b) **Systemic Change**  
The WASB supports the collaborative efforts of school districts, school personnel, parents, businesses and other community members to strengthen districts through systemic change. (1994-10)
  - (c) **Expelled Students**  
The WASB supports school districts collaborating with municipal, county, state and private-sector organizations in providing alternative services to expelled students when rehabilitation, treatment and mental health services are the child's primary needs, rather than instruction. (2000-16)

**FEDERAL RELATIONS**

- 5.10 **General Policy**  
The WASB recognizes that there are nationwide and national concerns about educational programs. However, the Association believes that federal programs affecting education at the elementary and secondary level should be based upon federal goals, organized pursuant to state plans and implemented by local district boards.
- 5.11 **Education Cabinet Position**  
The WASB recognizes the importance of a national focus and concern about the quality of education in elementary and secondary schools. The WASB therefore supports the cabinet level Department of Education. (1989-1)

- 5.12 **National Board of Education**  
The WASB opposes the creation of a national board of education. (1962-3)
- 5.13 **State Concerns Regarding Federal Laws**  
The WASB urges the federal government to incorporate the following considerations in any legislation affecting education and school districts in Wisconsin:
  - (a) **Paperwork Reduction**  
Confine the federal government's increasing intrusion into state and local school district affairs, and reduce the burden of paperwork demands on the state and local districts. (1978-5)
  - (b) **Compliance Flexibility**  
Discontinue the policy of including in federal grant/aid programs penalty provisions which threaten loss of all federal funds to the state or local districts in the event of individual district noncompliance. As an alternative, consider a more flexible timetable and accountability process. (1978-5)
  - (c) **Federal Funds**  
Ensure that Wisconsin is not penalized with respect to its eligibility to receive federal funds because of the state's advanced development of educational programs. (1978-5)
  - (d) **Financial Demands**  
Avoid enactments that place unreasonable and unrealistic financial demands on local districts. (1978-5)
  - (e) **Mandates**  
The WASB opposes any new federally or state mandated programs without provision for lead time to implement changes or financial support to fund the programs. (1986-1)



**GOVERNMENT RELATIONS**

- 5.14 Federal Legislation**  
The WASB will support any federal legislation providing programs or funds for the U.S. Department of Education which does not infringe upon the responsibilities and prerogatives of local school districts in determining their programs when such local programs meet state statute requirements and are not in conflict with the U.S. Constitution or laws. The Association will investigate the local effect of programs before Congress and communicate with the members of Congress regarding the policy of the WASB on legislation being considered. **(1981-18)**
- 5.15 Education Commission of the States**  
The WASB supports the Education Commission of the States with provision for representation of local school boards in the Wisconsin delegation.
- 5.16 NSBA Membership**  
The WASB will maintain membership in the federated National School Boards Association and will participate in and support, when compatible with WASB policies, its programs and policies. This association urges members to actively participate in and support activities of the National School Boards Association.

**STATE RELATIONS**

**DEPARTMENT OF PUBLIC INSTRUCTION**

- 5.20 Elected State Superintendent**  
The WASB supports the present system of an elected state superintendent who will serve as the head of the state education agency, supervise public education, implement laws affecting public education and be answerable to the electorate. **(1975-7)**
- 5.21 Eligibility Requirements for State Superintendent**  
The WASB favors eligibility requirements for the state superintendent which will qualify the person for the office to serve as a leader for public education. **(1972-2)**
- 5.22 Funds Distribution**  
The WASB recommends that the state education agency be assigned the jurisdiction, supervision and all funds intended for educational programs serving youths of elementary and high school age in the public schools.

- 5.23 Consulting Services**  
The WASB supports the continuation of the state commitment to providing consulting services by the DPI without charge. The DPI may establish a program revenue financing plan which could be utilized in cases where the DPI is requested to provide unique consulting services to a given district or number of districts. **(1977-10)**
- 5.24 Boundary Appeal Board Decisions**  
The WASB supports prohibiting the boundary appeal board from:
  - (a)** Approving a proposed school district reorganization that will make part of a school district's territory noncontiguous.
  - (b)** Considering open enrollment student transportation as a factor in making any decision regarding school district reorganization. **(2006-3)**
  - (c)** Considering appeals arising from the tuition payment statute. **(2015-10)**
- 5.25 Transfer of District Territory**  
The WASB supports the following changes to statutes relating to and governing transfers of territory from one school district to another.
  - ◆ Reduce the current threshold for a transfer of parcels to be considered a transfer of a large territory from seven percent to one percent so that any petitions that exceed a property value or student count of one percent of the donor district would require approval by public binding referendum held in both affected districts, assuming that one or both of the affected school boards deny the petition;
  - ◆ Require that all the property values and student counts presented via petition(s) to transfer a small territory in a given annual petition period be aggregated, and that if the aggregated property values or student counts in those petitions exceed the threshold for a transfer of parcels to be considered a transfer of a large territory, treat them as a transfer of a large territory;
  - ◆ Clarify the standards to be used to determine the asset transfer calculation in both the large and small parcel detachment-reattachment process. **(2016-15)**

**GOVERNMENT RELATIONS**

**HIGHER EDUCATION**

- 5.30 Educational Research**  
The WASB supports the efforts of state institutions of higher education to research educational issues of importance to Wisconsin schools and encourages collaboration with local school districts on research projects. **(1998-1)**
- 5.31 Technical College Board Selection**  
The WASB supports a technical college board selection procedure providing for selection by school board presidents. **(1988-3)**
- 5.32 Technical College Funding**  
The WASB supports the continuation of the present system of local technical college boards and the present system of diversified funding, which includes state aids. **(1989-9)**

**CESA**

- 5.40 General Policy**  
The WASB supports Cooperative Educational Service Agencies (CESAs), which provide services to local school districts on a voluntary contractual and cooperative basis. The WASB supports local school board control of CESAs and a state/local partnership for their funding. **(1986-1)**
- 5.41 State Aid to CESAs**  
The WASB supports legislation which would increase state aids to each CESA at a rate consistent with increases in administrative costs resulting from inflation. **(1979-9)(1996-2)**
- 5.42 Funding CESA**  
The WASB supports sufficient state funding for cooperative educational service agencies to fulfill legislative expectations and mandates.
- 5.43 CESA Borrowing**  
The WASB supports legislation to authorize CESAs to borrow funds with a municipal status and at municipal rates. **(1986-7)**
- 5.44 CESA Boundaries**  
The WASB supports control of CESA boundaries and school district membership by CESA Boards of Control. **(1997-12)**

**STATE POLICIES**

- 5.50 Open Public Debate on State Policy**
  - (a)** The WASB supports open debate on all state educational policy issues based on their merits, limiting the state budget process to debate about fiscal policy. **(2000-7)**
  - (b)** The WASB supports requiring the Legislature to hold budget discussions and make budget decisions in open session, including all conference committee negotiations and partisan caucuses of the state Assembly and state Senate. **(2001-15)(2011-18)**
- 5.51 Public Records Law**
  - (a) Records Retention**  
The WASB supports legislative review and clarification of statutory record retention requirements. **(2003-17)**
  - (b) Costs Associated with Open Records Requests**  
The WASB supports legislation to allow a public records authority to charge a requester for all of the actual, necessary and direct costs associated with complying with requests under the Public Records Law. **(2013-16)**
- 5.52 AIDS**  
The WASB should pursue with federal and state agencies the development of guidelines and legislation pertaining to responsibilities of schools and rights of all students and staff regarding AIDS (acquired immunodeficiency syndrome). Such legislation should excuse school boards and school districts from liability exposure for acts or omissions relating to AIDS. The WASB urges the development of a uniform policy setting forth the procedure to be followed when any students or staff have or are suspected of having AIDS. **(1986-6)**
- 5.53 Welfare Benefits**  
The WASB supports legislation providing more uniformity in welfare benefits among the states and revisions to Wisconsin's welfare benefit program to avoid promoting relocation of welfare recipients seeking Wisconsin's higher benefits and also avoid encouraging immigration to Wisconsin of school children with special needs. **(1986-10)**

**GOVERNMENT RELATIONS**

- 5.54 Privacy Protection**  
The WASB believes that the level of government closest to individual citizens best regulates privacy protection so that unique situations and community standards may be addressed. (2002-7)
- 5.55 Campaign Finance Reform**  
The WASB supports legislation for campaign finance reform, including requiring organizations that sponsor issue ads related to education to register under campaign finance laws. (2002-16)
- 5.56 Telecommunications Services**  
The WASB supports the ability of the Public Service Commission to authorize cities, villages, towns and counties and special purpose districts to provide telecommunications services to school districts and the public. (2002-17)
- 5.57 Cable and Video Services**  
The WASB supports measures to ensure that when the state grants providers exclusive cable and video rights, the providers must offer free, basic service to all public school facilities and fund public access channels. (2008-12)
- 5.58 State Cooperative Purchasing Program**  
The WASB supports the coordination and expansion of the state's cooperative purchasing program to address the needs of school districts and other local governmental bodies. (2009-12)
- 5.59 Low-Cost Internet Access**  
The WASB supports cooperative efforts to provide low-cost Internet access services to schools and libraries. The WASB further supports allowing schools and libraries to select the broadband and Internet providers of their choice from both the private and public sectors based on factors such as, but not limited to, cost and quality of service. (2012-1)

**ENERGY**

- 5.60 Energy Shortages and Schools**  
The state should seek to minimize the impact on school districts of inevitable energy supply disruptions and shortages by permitting variances from statutory requirements in the event of such crises. (1981-14)

- 5.61 Energy Grants and Loans**  
Eligibility requirements for state and federal grants and loans for energy conservation practices should not exclude or limit public school districts in favor of other public agencies, profit-making organizations or individuals. Schools which have initiated energy conservation practices in the past should not be penalized in terms of eligibility for energy conservation programs. (1981-14)
- 5.62 Energy Awareness**  
The WASB encourages local school districts to teach their students to be energy conscious and to prepare them for a changing life-style brought about by the energy situation. (1976-2)
- 5.63 Renewable Energy Projects**  
The WASB supports authorizing school districts to use all grants, loans and other financing methods allowed by law for energy conservation and renewable energy projects. (2008-11)

**SCHOOL BOARD POLICIES**

- 5.70 General Policy**  
The WASB, as a part of its continuing service to the membership, should present a regular program of board member development activities and seminars on timely issues. (1989-1)
- 5.71 School Board Continuing Education**  
The WASB recommends that every school board adopt policies establishing a plan for school board member continuing education. The policies should encourage participation by each school board member in local, state and national workshops and provide public recognition of school board members who pursue their continuing education. (1985-2)
- 5.72 Sex Role Stereotyping**  
The WASB encourages each member school board to take the initiative to assess whether its policies and/or practices deny equal opportunity for development to students and/or school district employees as a result of sex role stereotyping. The WASB recommends that member school boards implement a program designed to eliminate any form of sex role stereotyping in the schools of their districts. (1977-13)

**SAFE SCHOOLS/HEALTHY STUDENTS**

**CHAPTER 6 — SAFE SCHOOLS/HEALTHY STUDENTS**

**HEALTHY STUDENTS**

- 6.00 Healthy Students**  
The WASB supports local policies and programs for students, families and staff that promote lifelong physical activity and healthy and nutritious eating habits as necessary strategies for improving student achievement and preventing health problems. (2004-1)
- 6.01 Prescription Drug Use**  
The WASB recognizes that the use of prescription drugs by children, including psychiatric drugs, is a private matter that should be decided by parents or guardians in consultation with health care providers. (2002-8)
- 6.02 Tobacco-free Schools**  
The WASB supports tobacco-free school environments. (1991-4)
- 6.03 Drinking Age**  
The WASB supports 21 as the minimum age for purchase and consumption of alcoholic beverages in Wisconsin. (1990-4)
- 6.04 Comprehensive School Health**  
The WASB supports efforts to encourage collaboration with all agencies that are involved with school health to develop a policy, provide training and promote legislation for comprehensive school health programs. (1993-4)
- 6.05 Drug Abuse Programs**  
The WASB supports efforts to develop a functioning network of public and private agencies to address the problems of alcohol and other drug abuse involving school-age children. Any state funding should provide flexibility for meeting community needs and enhance accountability. (1990-3)
- 6.06 Mental Health Supports**  
The WASB supports the provision of state funding adequate to: address the shortage of mental health professionals in our state qualified to address the needs of school-age children and

young adults; provide adequate professional mental health supports in our schools and our communities; and permit schools to enter into effective partnerships with agencies that are involved with mental health to provide for school-based mental health programs, that could provide services, including but not limited to, the following:

- ◆ Comprehensive student screening in every school;
- ◆ Professional development for classroom teachers on recognition and appropriate classroom response to support affected students;
- ◆ Professional mental health counselors and/or services;
- ◆ Professional education and training to expand availability of mental health professionals; and
- ◆ Public information programs related to mental health. (2016-14)

**SAFE SCHOOLS**

- 6.10 Societal Issues**  
The WASB supports increasing the efforts of all levels of government, private organizations, businesses and families in providing prevention, early intervention or other programs to solve the problems (such as gangs, violence, bullying (including bullying by means of technology), poverty, homelessness, hunger, unemployment, racism and injustice) that are being manifested in our communities, which would then enable schools to focus on academic not extracurricular endeavors. (1994-6)(2011-2)
- 6.11 Weapon Possession**
  - (a) The WASB supports legislation that is intended to ensure the safety of school-sponsored activities. The WASB will

**SAFE SCHOOLS/HEALTHY STUDENTS**

support legislation limiting or prohibiting the purchase or possession by children of firearms, knives, spring guns, air guns, and other weapons. The WASB will also support legislation requiring school officials to be notified of the disposition of legal cases involving juveniles found guilty of weapons violations, assaults and other crimes which resulted or could have resulted in injury to others. (1993-5)

- (b) The WASB supports safe learning environments for all children, free of guns and other weapons. Further, the WASB opposes any initiatives at the state or federal level that would legalize any further ability for anyone, with the exception of sworn law enforcement officers, to bring a weapon or possess a weapon, concealed or otherwise, in school zones or lessen the consequences for violation of existing safe school policies relating to guns and other weapons. (2004-18)(2014-15)
- (c) The WASB supports adding "kindergarten" (prekindergarten, 4K and 5K) to the definition of "school" for the purposes of the gun-free school zone law. (2013-15)
- (d) The WASB supports a clarification of state and federal laws to allow local school boards to set policies allowing the possession of firearms for hunter safety courses on school property and hunting in school forests or on other detached school lands. (2005-17)

**6.12 Healthy Schools**  
 The WASB supports guidelines based on competent scientific evidence that are developed in collaboration with state agencies and school boards to protect children from exposure to harmful pests, unnecessary use of pesticides and other environmental hazards. (2001-18) (2002-15)

**6.13 State and Local Responsibility**  
 The WASB recognizes that the Wisconsin Department of Workforce Development is responsible for monitoring school districts to ensure safe and healthful school facilities. The WASB supports state statutes that recognize the state and local responsibility to maintain modern, safe and healthful school buildings. (1994-1) (1997-1)

**6.14 Environmental Hazards Inspection and Remediation**  
 The WASB supports legislation requiring the state and federal governments to provide and fund mandated environmental hazard inspections for school facilities and remediation services when contamination is found. (1994-2)

**6.15 Juvenile Justice**  
 The WASB supports improving communication between school districts and the juvenile justice system by allowing for the confidential exchange of records between school districts, social service agencies and the justice system. (1995-5)

**PERSONNEL REQUIREMENTS**

**6.20 Background Checks and Drug Tests of School District Personnel**  
 The WASB supports criminal background checks and drug testing of all prospective employees prior to employment in the school district. In addition:

- (a) The DPI shall handle cases reported to it under the license revocation statutes related to criminal or immoral conduct as quickly as possible.
- (b) The results of the criminal background checks shall be placed in the employees personnel file.
- (c) The DPI shall perform criminal background checks on anyone who renews or applies for a DPI license. (1998-15)

**6.21 First Aid Requirement for Coaches**  
 The WASB supports a policy requiring all coaches, assistant coaches, physical education teachers and principals to maintain a valid first aid certificate or its equivalent. (1974-15)

**6.22 Allow School Board Members to Serve as Volunteer Coaches or Student Advisors**  
 The WASB supports legislation to allow a school board member to serve as a volunteer coach or advisor of student extracurricular activities provided all of the following conditions are met:

- (a) The school board member receives no compensation for service as a volunteer coach or advisor.

**SAFE SCHOOLS/HEALTHY STUDENTS**

- (b) During the period he or she serves as a volunteer in a particular program, the school board member abstains from voting on issues before the school board concerning that program.
- (c) The appointing authority has received the results of a criminal history background check from the Wisconsin Department of Justice or the Federal Bureau of Investigation for the school board member. (2015-16)

# OFFICIAL WASB BYLAWS RELATING TO THE RESOLUTION PROCESS

The WASB Delegate Assembly has adopted Bylaws that govern the operation of the WASB. Excerpts from the Bylaws that directly relate to the Policy and Resolutions Committee and the Delegate Assembly process for adopting resolutions are:

## Article VII — Committees

**Section 1.** Executive Committee: An Executive Committee shall be elected annually by the Board of Directors at the first meeting of the Board after the Delegate Assembly and shall consist of at least three members of the Board of Directors, including the President, the First Vice President, the Second Vice President and the immediate Past President (if serving on the Board of Directors).

The Executive Committee shall have and may exercise when the Board of Directors is not in session all of the powers of the Board of Directors in the management of the affairs of the Corporation except action in respect to election of officers or filling of vacancies in the Board of Directors or Executive Committee.

Meetings of the Executive Committee may be called by the President or Secretary of the Association or on written request of any two members of the Executive Committee. At least three days notice of an Executive Committee meeting shall be given to each member of the Executive Committee. The notice may be communicated in person, by telephone, telegraph, teletype, facsimile or other form of wire or wireless communication, or by regular mail or private carrier.

**Section 2.** Policy and Resolutions Committee: A Policy and Resolutions Committee shall be appointed annually by the President following recommendations by the members of the Board of Directors. This Committee shall be composed of the Executive Committee and members of school boards holding active membership in the Association. The Committee shall include in its total membership a representative from each of the Association regions and from each of the several types of public school districts operating in the State of Wisconsin.

The Policy and Resolutions Committee shall make recommendations to the Executive Committee and Board of Directors as to the adoption of policies and resolutions to be carried out or promoted and positions to be taken by the Association on educational subjects and issues which are of general concern to public school boards of the State

of Wisconsin and may submit resolutions to be considered at the Delegate Assembly in the manner set forth in Article IX of these Bylaws.

In addition to other meetings, the Committee shall schedule and give notice of a discussion session for purposes of discussing proposed resolutions and receiving emergency resolution suggestions from active members or the Board of Directors on the day preceding the annual Delegate Assembly. An emergency resolution is one that deals with a concern that arises between November 1st and the time of the Delegate Assembly and could not have been presented earlier due to the emergency nature of the subject. The Committee shall consider such resolutions for presentation and recommendation at the Delegate Assembly the next day. Such emergency resolutions shall be considered by the Delegate Assembly pursuant to the procedure under Article IX, Section 2, which requires a two-thirds vote for consideration.

**Section 3.** Legal Service Committee: Legal service dues shall be administered through a separate, segregated Association account designated "legal service fund" by a Legal Service Committee consisting of five members of the Board of Directors who shall be elected by the Board. A majority of the members of this Committee shall constitute a quorum for the transaction of business.

The Board of Directors shall adopt written regulations, consistent with these Bylaws, for the administration of the legal service fund for the benefit of public school boards who are members of the Association.

The right of any member public school boards to benefit from the legal service fund shall be as provided by the written regulations of the Board.

**Section 4.** Other Committees: There shall be such other committees as the Board of Directors shall from time to time establish, which shall be appointed by the President from among the members of public school boards holding active membership in the Association.

The President shall appoint at least one Director to serve on each of the committees authorized by this section of the Bylaws and each such committee shall have such duties as may be assigned to it by the Board of Directors.

## Article VIII — Meetings of Members

**Section 1.** Annual Meeting: The annual meeting of members shall be the Delegate Assembly held in the State of Wisconsin during the month of January, February or

WASB BYLAWS

March of each calendar year. The Board of Directors shall determine the day in January, February or March, the time of day and the place where the next Delegate Assembly will be held.

**Section 2.** Special Meetings: Special meetings of members may be called for a stated purpose or purposes by the Board of Directors, Executive Committee or by members holding one-third of the votes entitled to be cast by a meeting of members. The time and place of special meetings shall be determined by the Board of Directors.

**Section 3.** Notice of Meetings: Written notice stating the date, day and hour and place of all meetings of members and, in case of a special meeting, the purpose or purposes for which the meeting is called, shall be delivered by or at the direction of the President or Secretary not less than 30 days before the date of the meeting to each member entitled to vote at the meeting. Notice of the meeting shall be delivered by mail and shall be deemed delivered when deposited in the United States mail addressed to the member at his or her address as it appears from the records of the Association.

**Section 4.** Quorum: Delegates of members representing more than one-half of the active membership of the Association shall constitute a quorum for conducting the business of the meeting.

**Section 5.** Voting and Certification of Delegates: The voting members of the Association (including members of the Board of Directors) shall each be entitled to one vote. The vote of each member public school board and board of control shall be cast by a delegate or alternate delegate selected from among the board members who are qualified to serve under Article III, Section 2, of the Bylaws. All delegates and alternates shall be certified in writing by the president, secretary or administrator of the member board. The certification must be delivered in person or by mail to the Association's principal office at least five days before the meeting of members as a condition to the member's right to vote at the meeting provided, however, that a member's delegate and alternate or alternates once certified shall be deemed to have continuous certification on the records of the Association and shall be entitled to cast the member's vote until a new certification is received if such delegate or alternate upon presenting himself or herself at the meeting of members establishes to the satisfaction of the credentials committee for such meeting that he or she is currently a member of the board of the active member which he or she purports to represent as a delegate, and is otherwise qualified.

**Section 6.** Restriction on circulation of written or other materials at meetings of members: No delegate or other person shall hand out or disseminate any written or other material at any Association convention or meeting of

Association members or delegates without prior approval of the Board of Directors or Executive Committee, or approval by a vote of the delegates at a Delegate Assembly meeting.

**Article IX — Submission of Resolutions to Delegate Assembly**

**Section 1.** The Board of Directors and the Policy and Resolutions Committee may each approve resolutions for submission to and consideration by the Delegate Assembly. A copy of all such approved resolutions shall be submitted to active members with the notice of the Delegate Assembly.

Any active member desiring the consideration of a resolution or resolutions by the Delegate Assembly may submit such resolution to the Policy and Resolutions Committee for the Committee's evaluation and recommendation provided that such resolution is received at the principal office of the Association on or before September 15 of the year immediately preceding the year of the next Delegate Assembly. The Policy and Resolutions Committee shall, after evaluating all such proposed resolutions timely submitted by active members, determine which of the resolutions shall be approved and submitted for the consideration of the Delegate Assembly and distributed with the notice of the Delegate Assembly.

All submitted resolutions which were turned down by the Policy and Resolutions Committee shall be copied and sent to all member districts with their notice of the Delegate Assembly. The sponsor of the proposed resolution may then bring their resolution up for action from the Delegate Assembly floor with a two-thirds favorable vote. After September 15, a member district may bring a proposed resolution up for action on the Delegate Assembly floor with a two-thirds favorable vote as long as they provide each member district a copy of their proposed resolution with rationale three weeks before the Delegate Assembly.

**Section 2.** The Association Board of Directors or an active Association member may submit to the Policy and Resolutions Committee, at its pre-Delegate Assembly discussion session under Article VII, emergency resolutions for committee consideration. The Committee shall consider each resolution, and shall also attach its recommendation to those resolutions it reports to the Delegate Assembly. The Delegate Assembly shall consider emergency resolutions if two-thirds of the members present and voting vote to consider such resolution.

WASB BYLAWS

**Article X — Annual Convention**

This Association shall hold an annual convention concurrent with or immediately following the Delegate Assembly. The actual time, place and length of the convention shall be determined by the Board of Directors.

**Article XII — Robert's Rules of Order Adopted**

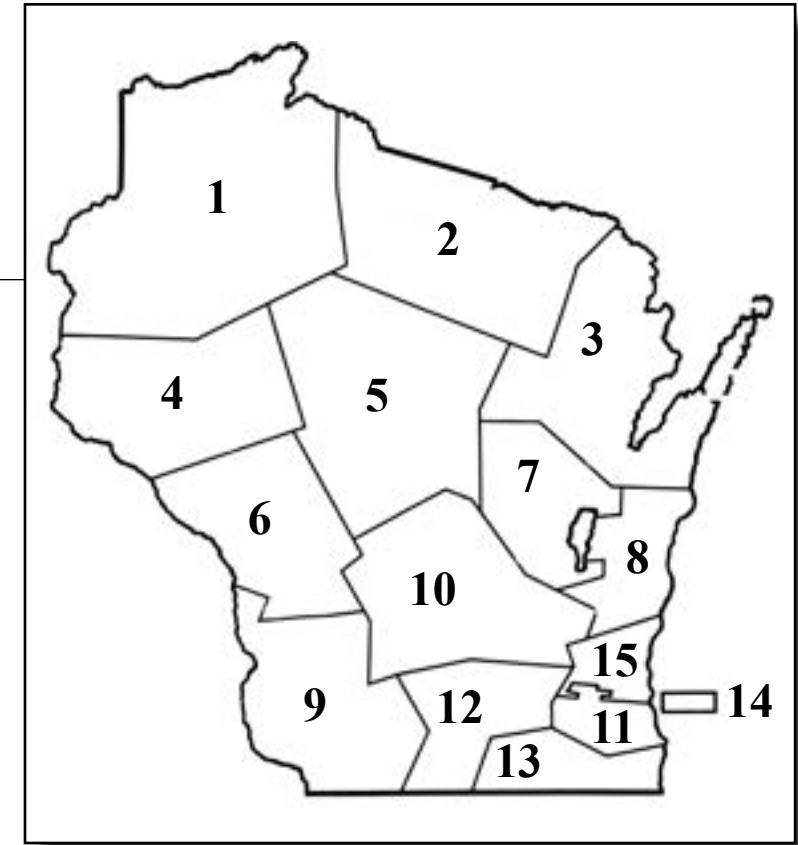
All meetings of members and of the Board of Directors and of each of the committees of the Association shall be governed by the current edition of Robert's Rules of Order Newly Revised to the extent not inconsistent with the Articles of Incorporation and these Bylaws.

**Article XIII — Amendment of Bylaws**

These Bylaws may be amended at any annual or special meeting of the Delegate Assembly by a vote of two-thirds of the members present and voting. All proposed amendments must be submitted in writing to the Association office at least 40 days prior to the meeting at which they will be voted and the Executive Director must include such proposed amendments in the notice to the membership for such meeting.

Amendments to these Bylaws shall take effect on adoption by members at a membership meeting unless another date is specifically set forth in the resolution of amendment.

# WASB REGIONS



**REGION 1**

- Amery
- Ashland
- Barron Area
- Bayfield
- Birchwood
- Bruce
- Butternut
- Cameron
- CESA 11
- CESA 12
- Chetek-Weyerhaeuser
- Clayton
- Clear Lake
- Cumberland
- Drummond Area
- Flambeau
- Frederic
- Lac du Flambeau #1
- Lakeland UHS
- Laona
- Mercer
- Minocqua J1
- North Lakeland
- Northland Pines
- Phelps
- Phillips
- Prentice
- Rhineland
- Three Lakes
- Tomahawk
- Wabeno Area
- White Lake
- Woodruff J1

**REGION 2**

- Grantsburg
- Hayward Community
- Ladysmith
- Luck
- Maple
- Mellen
- Northwood
- Osceola
- Prairie Farm
- Rice Lake Area
- Saint Croix Falls
- Shell Lake
- Siren
- Solon Springs
- South Shore
- Spooner
- Superior
- Turtle Lake
- Unity
- Washburn
- Webster
- Winter

**REGION 3**

- CESA 7
- CESA 8
- Coleman
- Crivitz
- Denmark
- DePere
- Gibraltar Area
- Gillett
- Goodman-Armstrong Creek
- Green Bay Area
- Gresham
- Howard-Suamico
- Kewaunee
- Lena
- Luxemburg-Casco
- Marinette
- Menominee Indian
- Niagara
- Oconto
- Oconto Falls
- Peshtigo
- Pulaski Community
- Sevastopol
- Seymour Community
- Shawano
- Southern Door
- Sturgeon Bay
- Suring

**REGION 4**

- Elcho
- Florence
- Hurley

**REGION 5**

- Algoma
- Ashwaubenon
- Beecher-Dunbar-Pembin
- Bonduel
- Washington
- Wausaukee
- West DePere
- Wrightstown Community
- CESA 10
- Augusta
- Baldwin-Woodville Area
- Bloomer
- Boyceville Community
- Cadott Community
- Chippewa Falls Area
- Colfax
- Cornell
- Durand-Arkansaw
- Eau Claire Area
- Eleva-Strum
- Elk Mound Area
- Ellsworth Community
- Elmwood
- Fall Creek
- Gilmanton
- Glenwood City
- Hudson
- Lake Holcombe
- Menomonie Area
- Mondovi
- New Auburn
- New Richmond

**REGION 6**

- Altoona
- Augusta
- Baldwin-Woodville Area
- Bloomer
- Boyceville Community
- Cadott Community
- CESA 10
- Chippewa Falls Area
- Colfax
- Cornell
- Durand-Arkansaw
- Eau Claire Area
- Eleva-Strum
- Elk Mound Area
- Ellsworth Community
- Elmwood
- Fall Creek
- Gilmanton
- Glenwood City
- Hudson
- Lake Holcombe
- Menomonie Area
- Mondovi
- New Auburn
- New Richmond

**REGION 7**

- Osseo-Fairchild
- Pepin Area
- Plum City
- Prescott
- River Falls
- Saint Croix Central
- Somerset
- Spring Valley
- Stanley-Boyd Area
- Abbotsford
- Almond-Bancroft
- Antigo
- Athens
- Auburndale
- Bowler
- Colby
- D. C. Everest Area
- Edgar
- Gilman
- Granton Area
- Greenwood
- Loyal
- Marathon City
- Marshfield
- Medford Area
- Merrill Area
- Mosinee
- Neillsville
- Nekoosa

**REGION 8**

- Owen-Withee
- Pittsville
- Port Edwards
- Rib Lake
- Rosholt
- Spencer
- Stevens Point Area
- Stratford
- Thorp
- Tigerton
- Tomorrow River
- Wausau
- Wisconsin Rapids
- Wittenberg-Biramwood
- Alma
- Alma Center
- Arcadia
- Bangor
- Black River Falls
- Blair-Taylor
- Cashton
- CESA 4
- Cochrane-Fountain City
- Gale-Ettrick-Trempealeau
- Hillsboro
- Holmen
- Independence
- La Crosse
- La Farge

Melrose-Mindoro  
 Norwalk-Ontario-Wilton  
 Onalaska  
 Sparta Area  
 Tomah Area  
 Viroqua Area  
 Westby Area  
 West Salem  
 Whitehall  
**REGION 7**  
 Appleton Area  
 Berlin Area  
 CESA 6  
 Clintonville  
 Fond du Lac  
 Freedom Area  
 Hortonville  
 Iola-Scandinavia  
 Kaukauna Area  
 Kimberly Area  
 Little Chute Area  
 Lomira  
 Manawa  
 Marion  
 Menasha  
 Neenah  
 New London  
 North Fond du Lac  
 Oakfield  
 Omro  
 Oshkosh Area  
 Ripon  
 Rosendale-Brandon  
 Shiocton  
 Waupaca  
 Weyauwega-Fremont  
 Winneconne Community  
**REGION 8**  
 Brillion  
 Campbellsport  
 Cedar Grove-Belgium  
 Chilton  
 Elkhart Lake-Glenbeulah  
 Hilbert  
 Howards Grove  
 Kewaskum  
 Kiel Area  
 Kohler  
 Manitowoc  
 Mishicot  
 New Holstein  
 Oostburg

Plymouth  
 Random Lake  
 Reedsville  
 Sheboygan Area  
 Sheboygan Falls  
 Stockbridge  
 Two Rivers  
 Valdars  
**REGION 9**  
 Argyle  
 Barneveld  
 Belmont Community  
 Benton  
 Black Hawk  
 Boscobel Area  
 Cassville  
 CESA 3  
 Cuba City  
 Darlington Community  
 De Soto Area  
 Dodgeville  
 Fennimore Community  
 Highland  
 Iowa-Grant  
 Ithaca  
 Kickapoo Area  
 Lancaster Community  
 Mineral Point  
 North Crawford  
 Pecatonica Area  
 Platteville  
 Potosi  
 Prairie du Chien Area  
 Richland  
 Riverdale  
 River Ridge  
 Seneca  
 Shullsburg  
 Southwestern Wisconsin  
 Wauzeka-Steuben  
**REGION 10**  
 Adams-Friendship Area  
 Baraboo  
 Beaver Dam  
 Cambria-Friesland  
 CESA 5  
 Columbus  
 Dodgeland  
 Fall River  
 Green Lake  
 Horicon  
 Lodi

Markesan  
 Mauston  
 Montello  
 Necedah Area  
 New Lisbon  
 Pardeeville Area  
 Portage Community  
 Poynette  
 Princeton  
 Randolph  
 Reedsburg  
 Rio Community  
 River Valley  
 Royall  
 Sauk Prairie  
 Tri-County Area  
 Waupun  
 Wautoma Area  
 Westfield  
 Weston  
 Wild Rose  
 Wisconsin Dells  
 Wonewoc-Union Center  
**REGION 11**  
 Arrowhead UHS  
 CESA 1  
 Cudahy  
 Franklin  
 Greendale  
 Greenfield  
 Hartland-Lakeside Jt. 3  
 Kettle Moraine  
 Lake Country  
 Merton Community  
 Mukwonago  
 Muskego-Norway  
 New Berlin  
 Norris  
 North Lake  
 Oak Creek-Franklin  
 Richmond  
 Saint Francis  
 South Milwaukee  
 Stone Bank  
 Swallow  
 Waukesha  
 West Allis-West Milwaukee  
 Whitnall  
**REGION 12**  
 Albany  
 Belleville  
 Brodhead  
 Cambridge  
 Deerfield Community  
 DeForest Area

Edgerton  
 Evansville Community  
 Fort Atkinson  
 Jefferson  
 Johnson Creek  
 Juda  
 Lake Mills Area  
 Madison Metropolitan  
 Marshall  
 McFarland  
 Middleton-Cross Plains  
 Monona Grove  
 Monroe  
 Monticello  
 Mount Horeb Area  
 New Glarus  
 Oregon  
 Stoughton Area  
 Sun Prairie Area  
 Verona Area  
 Waterloo  
 Watertown  
 Waunakee Community  
 Wisconsin Heights  
**REGION 13**  
 Beloit  
 Beloit-Turner  
 Big Foot UHS  
 Brighton #1  
 Bristol #1  
 Burlington Area  
 Central/Westosha UHS  
 CESA 2  
 Clinton Community  
 Delavan-Darien  
 Dover #1  
 East Troy Community  
 Elkhorn Area  
 Fontana J8  
 Geneva J4  
 Genoa City J2  
 Janesville  
 Kenosha  
 Lake Geneva J1  
 Lake Geneva-Genoa City UHS  
 Linn J4  
 Linn J6  
 Milton  
 North Cape  
 Norway J7  
 Palmyra-Eagle Area  
 Paris J1  
 Parkview  
 Racine  
 Randall J1  
 Raymond #14

Salem  
 Sharon J11  
 Silver Lake J1  
 Trevor-Wilmot  
 Consolidated Grade  
 Twin Lakes #4  
 Union Grove J1  
 Union Grove UHS  
 Walworth J1  
 Washington-Caldwell  
 Waterford J1  
 Waterford UHS  
 Wheatland J1  
 Whitewater  
 Williams Bay  
 Wilmot UHS  
 Yorkville J2  
**REGION 14**  
 Milwaukee  
**REGION 15**  
 Brown Deer  
 Cedarburg  
 CESA 1  
 Elmbrook  
 Erin #2  
 Fox Point J2  
 Friess Lake  
 Germantown  
 Glendale-River Hills  
 Grafton  
 Hamilton  
 Hartford J1  
 Hartford UHS  
 Herman-Neosho-Rubicon  
 Hustisford  
 Maple Dale-Indian Hill  
 Mayville  
 Menomonee Falls  
 Mequon-Thiensville  
 Nicolet UHS  
 Northern Ozaukee  
 Oconomowoc Area  
 Pewaukee  
 Port Washington-Saukville  
 Richfield J1  
 Shorewood  
 Slinger  
 Wauwatosa  
 West Bend  
 Whitefish Bay

# INDEX

## I

**A**  
 Ability to Pay 14  
 Academic Cooperation 21  
 Academic Standards  
     State and Local 17  
 Accountability 3, 17, 19, 20  
     Voucher School 15  
 Achievement Gap 7, 11, 18  
 Achievement, Student 17, 36  
 ACT Suite of Tests 18  
 ACT Test Waiver 19  
 Additional Needs Students 10  
 Adequate Yearly Progress 19  
 Advanced Placement Programs 4, 21  
 Advertising Contracts 4  
 Affordable Care Act 33  
 After-School Programs 10  
 Age Discrimination in Employment Act (ADEA) 33  
 Aid Payment Schedule 9  
 Aids  
     Categorical 10-11  
     Equalization 8, 9-11  
     Federal 14  
     Private School 15  
     State 8-11, 39  
     Students 16  
     Supplemental 10  
 AIDS 39  
 Alternative Certification 35  
 And CESAs 22  
 Annual School District Meeting 4  
 Arbitration 30-31  
 Articulation Agreements 25  
 Assessment  
     Student 28, 30-32  
 Athletic Championships 28  
 At-Risk Children 7  
 At-Risk Students 20-21, 23  
 Attendance 27  
 Authority of Locally Elected School Boards 3  
 Award Settlements 31  
**B**  
 Background Checks of School District  
     Personnel 42  
 Balanced Tax System 7  
 Bargaining 30-31  
 Bilingual Education Teachers 35  
 Bilingual Funding 7  
 Bilingual Programs 23  
 Binding Arbitration 30

Borrowing 5, 7, 9, 12, 39  
 Boundary Appeal Board Decisions 38  
 Breach of Duty 31  
 Broadband 40  
 Budgeting 7-8  
 Bullying 41  
 Bus Drivers 24  
 Business Partnerships 5  
**C**  
 Cable and Video Services 40  
 Calendars  
     Authority to Establish 4  
     Non-Bargainable Item 4  
     School Start Date 4  
 Campaign Finance Reform 40  
 Capital Costs 8-9  
 Capital Expansion 13  
 Capital Maintenance Revenue Limit  
     Exemption 13  
 Career Education 24  
     Opportunities 26  
 Cash Flow 8  
 Cast Forward Costing 32  
 Categorical Aids 10-11  
 Certification  
     Levy 8  
     Teacher 34  
 Certification/Licensure  
     Revocation 35  
 CESA 15, 20, 22, 24-25, 39-40  
 Chapter 220 9  
 Charter Schools 20  
     Independent Charter School 20, 22  
     State-Level Authorization 20  
     Teachers 35  
     Virtual 22  
 Class Rankings  
     Eliminate 26  
 Class Size 11, 29  
 Coaches 42  
 Co-curricular Activities  
     Access by Students not Enrolled in District 28  
 Collaboration *See Cooperation*  
 Collective Bargaining 30-31  
 Common Core State Standards 17  
 Common School Fund 16  
 Compensation 31  
 Compensation and Working Conditions  
     District Determination 30-31  
 Compulsory School Attendance 27  
 Concealed Weapons 42  
 Concurrent Enrollment 25  
 Consolidation Aid 12  
 Constitutional Amendments 3, 12  
 Continuing Education 34, 40  
 Contracting Services 4, 23-24  
 Contract Law 33

Cooperation 3-4, 11, 20, 21, 24-25, 37, 39, 42  
 Cost Controls 12  
 Costing 32  
 Course Options 25  
 Courses 22  
 Creation of School Districts 5  
 Credit  
     College Credit for Courses Taken in High School 25  
     Transcripted 25  
 Credit Enhancement Guarantee 9  
 Criminal Background Check 43  
 Cyberbullying 41  
**D**  
 Data 19  
 Days of Instruction 4, 5  
     190 Days 5  
     Hours of Direct Pupil Instruction 5  
 Debt Service 5, 8, 12  
 Declining Enrollment 9, 12  
 Department of Education 37, 38  
 Direct Aid Payments 8  
 Disadvantaged 7  
 Discipline  
     Of Students 23, 27  
     Of Teachers 30  
 Distance Education  
     Flexible Education Options 20  
     Personnel Issues 29-30  
     Revenue Limit Exemption 13  
 District Cooperation 5  
 DPI (Department of Public Instruction) 38  
     Access to Data Reports 19  
     Administrator Qualifications 29  
     Agency Coordination and Cooperation 25  
     Background Checks 42  
     Certification 34-35  
     Consultant 23  
     Consulting Services 38  
     Flexible Education Options 20  
     Funds Distribution 38  
     Home-Schooling Assessment 28  
     Negotiations 31  
     No Child Left Behind Act 19, 20  
     Revenue Limit Flexibility 13  
     Rule Review (Special Education) 23  
     State Aid Proration 9  
     State Superintendent 38  
     Waivers 3  
 Drinking Age 41  
 Driver's Education 20  
 Drug Abuse Programs 41  
 Drug Tests of School District Personnel 42  
 Drug Use 41  
 Dual Enrollment 25

**INDEX**

**E**  
 Early Childhood Education 20  
 Educational Objectives 18  
 Educational Technology 22  
 Education Commission of the States 38  
 Education Goals 3, 17  
 Educator Effectiveness  
     Data 36  
 Electing Board Members 6  
 Elections 6  
 Elementary and Secondary Education Act (ESEA) 19  
     ESEA Waiver 20  
 Energy Awareness 40  
 Energy Grants and Loans 40  
 Energy Projects 40  
     Revenue Limit Exemption 13  
 Energy Savings Audits 13  
 Energy Shortages and Schools 40  
 English Language Limitations 23  
 English Language Proficiency 23  
 Enrollment  
     Declining 9  
     Declining and Revenue Limits 12  
     Five-year Rolling Average 12  
     Increasing or Stable and Revenue Limits 13  
     In Determining Sparsity Aid 9  
     In Revenue Limit Calculation 12  
     Open 20  
     Three-year Rolling Average 9  
 Environmental Hazards Exposure 42  
 Environmental Hazards Inspection and Remediation 42  
 Equalization Aids 8, 9–10  
 Equalized Value Reporting Date 14  
 Equity 7  
 Evaluations  
     Model System 36  
     Principal 35  
     Staff 35  
     Student Achievement/Assessment Results 36  
     Teacher 35  
 Exclusivity Contracts 5  
 Expelled Students 27, 37  
 Expulsions 27  
 Extended-Day Education 10  
**F**  
 Facilities 5, 16  
     Forced Sale of School District Buildings and Grounds 6  
     Maintenance of School Facilities 13  
     Referendum Approval Needed to Transfer Public Schools to Private Operations 6  
     Use of 6  
 Fair Labor Standards Act 29  
 Fair Representation 31  
 Family and Medical Leave 29  
 Farmland Tax Credit 14  
 Federal Aids 14, 20, 37  
 Federal Grants  
     Flow-through 15  
 Federal Laws 37–38  
 Federal Relations 37–38  
 Fees 16  
     Impact 16  
     Student 16  
 Finance System 7  
 Fines and Forfeitures 16  
 First Aid Requirement for Coaches 42  
 First Dollar Credit 9  
 Fiscal Control 3  
 Fiscal Year 14  
 Flexibility 3, 7, 8, 11, 13, 17, 21, 23, 37  
 Flexible Education Options 20  
 Forest Lands 10  
 Foster Home 11, 16  
 Foundation Plan 7  
 Four-Year-Old Kindergarten 10, 21  
 Fuel Costs 13  
     Revenue Limit Exemption 13  
 Fuel Tax 12  
 Full-Time Equivalency 10  
 Fund Balance 7  
**G**  
 Graduation  
     High School 19  
     Standards and Assessments 19  
 Grants 16, 23  
 Grievance Procedure 30  
 Group Home 16  
 Growth Model Assessment System 19  
 Gun-Free Schools 41  
 Gun-Free School Zone Law  
     Definition of School 42  
**H**  
 Health Care Bargaining 32  
 Health Care Costs 29  
 Health Care Insurance 32  
 Health Reimbursement Arrangement (HRA) 33  
 Healthy Schools 42  
 Healthy Students 41  
 Heating Cost  
     Revenue Limit Exemption 13  
 High Poverty Aid 12  
 High School Graduation 19  
 High School Graduation Tests 19  
 Home Instruction 28  
 Home-Schooling 28  
 Homestead Tax Credit 14  
 Hours of Direct Pupil Instruction 5  
 Human Growth and Development 21  
 Hunting on School Lands 42

**I**  
 IDEA 23  
     Maintenance of Effort 24  
 Impact Fees 16  
 Impasse Resolution Procedures 31  
 Incentives 5, 35  
 Income Taxes 7  
 Independent Charter School 20, 22  
 Inservice 34  
 Instructional Time  
     In Particular Subjects 5  
 Instruction Days 4, 5  
     Hours of Direct Pupil Instruction 5  
 Interactive Communications Systems 21  
 Interest Arbitration 30–31  
 Internet Access 40  
 Internet Providers 40  
**J**  
 Juvenile Justice 42  
**K**  
 Kindergarten  
     Four-Year-Old 10, 21  
**L**  
 Law Enforcement Officers 42  
 Least Restrictive Environment 23  
 Leave Policies 29  
 Levies  
     Computing Tax Levies 14  
     Consolidation 14  
     Corrected Levy Provision 14  
     Credit Distribution 9  
     Freezing of Levies 12  
     Levy Certification Date 14  
     Levy Certification Extension 8  
     Setting the Levy 4  
 Liability Insurance 5  
 Licensing Agreements 5  
 Licensure 34–35  
     Revocation 35  
 Local Leadership 17  
 Low-Income Funding 7  
 Low-Revenue Ceiling and Secondary Cost Ceiling Alignment 13  
**M**  
 Maintenance of School Facilities *See also Facilities*  
 Maintenance Revenue Limit Exemption 13  
 Management Personnel 29  
 Mandates 5, 20, 37  
 Mediation-Arbitration 13, 30–31  
 Medicaid Reimbursement 14  
 Mental Health 41  
 Mentoring 35  
 Milwaukee Authority 5  
 Milwaukee Parental Choice 28  
 Minimum Aid 9

Minority Teachers  
     Attracting 35  
 Mobile Home Taxation 14  
 Motor Vehicle Fuel Tax Exemption 12  
**N**  
 National Athletic Championships 28  
 National Board of Education 37  
 National School Boards Association 19, 38  
 Necessary Resources 8  
 Negotiations 30–31  
 Newspapers, Publications of Notices 6  
 No Child Left Behind (See ESEA) 19  
     NCLB Waiver 20  
 Non-Partisan Elections 6  
 Numbered Seats 6  
**O**  
 Online Courses 22  
 Open Enrollment 21, 27–28, 38  
     Applications 27  
     Window Period 27  
 Open Meetings Law  
     Voucher Schools 15  
 Open Records  
     Requests 39  
 Open Records Requests  
     Costs 8, 10, 25, 29, 39  
 Out-of-State Public School 27  
**P**  
 Paperwork Reduction 37  
 Parental Choice Program 28  
 Parental Rights and Responsibilities 4  
 Parent Transportation Contracts 12  
 Parent Trigger Laws 3  
 Partnerships 3  
 Pay-for-Performance 36  
 Performance-Based Assessment 33  
 Performance-Based Licensure 35  
 Performance-Based Preservice 33  
 Performance Criteria  
     Staff 35  
 Performance-Enhancing Drugs 28  
 Personnel Policies  
     General Policy 29  
 Pesticides 42  
 PI 34, 35  
 Pilot Projects 8  
 Population Density 9  
 Poverty Aid 12  
 Powers 3  
 Predictable State Aid 9  
 Prescription Drug Use 41  
 Privacy 40  
 Private Contracting 4  
 Private School Aid 15  
 Private School Transportation 24  
 Professional Growth 34, 35

Promotion  
     Student 19  
 Property Tax 7, 14–15  
     Freeze 12  
     Public Access Channels 40  
     Public Debate 39  
     Public Housing 14  
     Public Records Law 39  
         Voucher Schools 15  
     Public Service Commission 40  
     Pupil Safety 24, 41–42  
     Pupil Transportation 4  
         Private and Parochial Schools 4  
**Q**  
 Qualified Economic Offer (QEO) 13  
**R**  
 Recall of Local Elected Officials 6  
 Records Retention viii, 39  
 Recovery School Districts (state takeover) 3  
 Referenda Scheduling 5  
 Referendum 5, 6, 12, 16  
 Regional Bargaining 31  
 Regional High Schools 21  
 Rehired Employees 33  
 Renewable Energy Projects 40  
 Reorganization 5  
 Research 39  
 Residential Schools 20  
 Retiree Health Benefits 33  
 Retirement 13, 32–33  
 Revenue Limits 12–13  
     Align to CPI 13  
     Flexibility to Adjust to State Law Changes 14  
     Sliding Scale Membership Adjustment 13  
 Revenue Sources 7, 14  
 Revocation 35  
**S**  
 Safe Schools 41–42  
 Safety 24, 41–42  
 SAGE 11–12, 13  
 Salaries 29, 30–31  
 Scholarship Tax Credit 15  
 School Board Authority 3, 4, 7  
 School Board Continuing Education 40  
 School Board Governance 17  
     Federal Intrusion 17  
 School Board Member 42  
 School Board Oversight 3  
 School Board Policies 7, 40  
 School Board Powers 3  
 School Board Right to Review 36  
 School Calendar 4  
     Modified School Calendar Models 4  
     School Start Date 4  
     Year-round Schooling Models 4

School Choice Study 28  
 School Districts  
     Rural 35  
     Transfer of Territory 38  
 School Facilities *See Facilities*  
 School Finance Policies 7  
 School Funding Formula 7, 9  
 School Health 41  
 School Levy Credit 9  
 Seat Belts 24  
 Secondary Cost Ceiling 10  
 Security 13  
 Selective Funding 8  
 Sex Role Stereotyping 40  
 Sinking Funds 5  
 Site-Based Management 4  
 Sliding Scale Revenue Limit Adjustment 13  
 Small School Districts 8  
 Small Schools  
     Financing 8  
 Societal Issues 41  
 Sparsity Aid 9  
 Sparsity Factor 8  
 Special Education  
     Aid Reimbursement Rate 11  
     Assessment Accommodations 18  
     Discipline 23  
     Flexibility for Alternatives 23  
     Funding 7, 11, 13  
     General Policy 22  
     Grants 23  
     IDEA 23  
     IEP-Team Appeals 23  
     Medicaid Reimbursement 14  
     Milwaukee Parental Choice 28  
     Reform 22  
     Revenue Limit Exemption 13  
     Rule Review 23  
     State Specialty Schools 24  
     Vouchers 15  
 Specialized Educational Services 21–22  
 Spring Elections 6 *See also Elections*  
 Staff Development 34, 36  
 Staff Dismissal 35  
 Staff Evaluations 35  
 Staff Meeting Scheduling 29  
 Standardized Tests 18  
 Start Date Waivers 4  
 State Aid Payment Schedule 9  
 State Aid Reduction 8  
 State Aids 8–11, 15, 20, 39  
     Primary Guaranteed Valuation 10  
 State Budget 8, 39  
 State Charter School Authorizing Body 20  
 State Cooperative Purchasing Program 40  
 State Educational Goals 3  
 State/Local Partnership 3  
 State Specialty Schools 24

**INDEX**



**INDEX**

State Standards (Common Core) 8	Shortages 34	Virtual Learning
State Standards (Financial) 7	Tenure 33	And CESAs 22
State Superintendent 38	Training 33	Courses 22
State Taxes 7	Teacher Licensure 15, 34–35	Personnel Issues 29–30
State Tests 18–19	Charter Schools 35	Schools 22
Strikes 8, 30	PI 34 35	Statewide Contracting 22
Student	Teacher Tenure 33	Vocational Aid 14
Achievement 17, 36	Technical Colleges	Volunteer Advisor 42
Assessment 18–20	Board Selection 39	Volunteer Coach 42
Co-curricular Activities	Contracting with 25	Vouchers 8, 15, 27, 28
Access by Students not Enrolled in	Cooperation and Coordination 20,	Accountability 15
District 28	24–25	Eligibility 15
Data 19	Costs for 25	Income Limits 15
Exchanges 27	Flexible Education Options 20	Private Schools Eligibility 15
Healthy 41	Funding 39	Special Education 15
Mental Health 41	Procedure to Take Class 25	Teacher Licensure
Ninth Grade Assessment 19	Youth Options 25	Teacher Evaluation 15
Poverty 9, 10	Technical Education 26, 34	Voucher Program Eligibility 15
Promotion 19	Technology 21–22	Voucher Schools 15
Relations 26	Telecommunications Services 40	Open Meetings Law 15
Removal 27	Termination 30	Public Records Law 15
Rights Policy	Testing 18–20	<b>W</b>
School Board Membership 26	Textbook Loan 16	Waivers of Laws and Rules 3, 5, 19
Transfers and Exchanges 27	Textbook Selection 5	WASB Seminars
with Disabilities 28	Timely Aid Payments 10, 12	General Policy 40
Student Achievement Guarantee in Education	Tobacco-free Schools 41	Weapon Possession 41
Program (SAGE) 11	Total Compensation	Law Enforcement Officers 42
Student Advisor 42	Increases 31	Concealed Weapons 42
Student Information System 19	Training	Welfare Benefits 39
Student Loan Forgiveness 35	Teacher 34	Whole-Grade Sharing 21
Student Sharing by Districts 21	Transfer of Territory 38	WIAA 28
Students with Disabilities 28	Transition Services 11	Wisconsin Retirement System (WRS) 32
Summer School Membership 12	Translation Services 12	WRS Annuity 33
Supplemental Aid 10	Transportation 24	Work-based
<b>T</b>	Aid 11	Learning Opportunities 26
Taxes	Private School 4, 24	Work Permits 26
Income 7	Safety 24	<b>Y</b>
Motor Vehicle Fuel Exemption 12	Special Education 11	Youth Apprenticeship Programs 20, 24
Property 14–15	Truancy 28	Youth Employment 26
Revenue 7	Notification of Parents 28	Youth Options 25
Source 7, 14	Trust for Purchase of Long-Term Fixed	
Tax Exempt Lands 10	Assets 16	
Tax Incremental Finance Program 16	Tuition Payment Statute 27, 38	
Tax Levies <i>See Levies</i>	Two-Thirds Funding 7, 8, 10, 12	
Tax System 7	<b>U</b>	
Teacher	Unemployment Compensation 32	
Certification/Licensure 34–35	Uniformity Clause 14	
Alternative Licensure 34	Utility Costs 13	
Charter School 35	<b>V</b>	
Contract Law 33	Vacation Periods 32	
Evaluations 35	Video Rights 40	
Highly Qualified 19	Vincent v. Voight 7	
Incentives 35	Virtual Charter School 22	
Minority 35		
Pornography 35		
Recruitment/Retention 35		

**WASB DIRECTORS/POLICY COMMITTEE**

**2016 WASB BOARD OF DIRECTORS**

Region 1	Stu Olson	Shell Lake
Region 2	Capt. Terry McCloskey, USN Retired	Three Lakes
Region 3	Mike Blecha	Green Bay
Region 4	Bill Yingst, Sr.	Durand-Arkansas
Region 5	Rick Eloranta	Owen-Withee
Region 6	Mary Jo Rozmenoski	Black River Falls
Region 7	Elizabeth Hayes	Fond du Lac
Region 8	Steve Klessig	Brillion
Region 9	Wanda Owens	Barneveld
Region 10	Andy Zellmer	Montello
Region 11	Brett Hyde	Muskego-Norway
Region 12	Nancy Thompson	Waterloo
Region 13	Vacant	
Region 14	Terry Falk	Milwaukee
Region 15	Ron Frea	Pewaukee

**Officers**

President: Stu Olson  
 First Vice President: Capt. Terry McCloskey, USN Retired  
 Second Vice President: Mary Jo Rozmenoski  
 Immediate Past President: Wanda Owens  
 Executive Director: John Ashley

**2015 POLICY AND RESOLUTIONS COMMITTEE**

Linda Flottum, Turtle Lake	Tim St. Clair, Plymouth
Stu Olson, Shell Lake, Chair	Ryan Burg, Sheboygan Area
Duane Frey, Rhinelander	Bob Hermanson, Darlington
David Schmidt, Chequamegon	Wanda Owens, Barneveld
Terry McCloskey, USN Retired, Three Lakes	Christine Panka, Prairie du Chien
Laurie Bowers, Seymour Community	Andy Zellmer, Montello
Mike Blecha, Green Bay	Doug Mering, Baraboo
Mark Williams, Ashwaubenon	Robert Hansen, Greenfield
Eileen Sikora, Cornell	Al Zietlow, Arrowhead UHS
Robin Elvig, Altoona	Donna Tarpinian, Stoughton
Marie Karaba, Thorp	Tom Bush, Deerfield
Meg Erler, Stevens Point Area	Tom Steiner, Trevor-Wilmot
David Skoyen, Whitehall	Consolidated Grade
Amy Hoffman, Black River Falls	Karl Dommershausen, Janesville
Gary Schumacher, Freedom	Larry Miller, Milwaukee
Mary Miller, Kewaskum	Mark Sain, Milwaukee
	Pamela Woodard, Whitefish Bay

122 WEST WASHINGTON AVENUE  
SUITE 400  
MADISON, WI 53703  
608-257-2622 OR  
877-705-4422  
FAX: 608-257-8386

WEB SITE  
WASB.ORG